108TH CONGRESS 1ST SESSION

## S. 333

To promote elder justice, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

February 10, 2003

Mr. Breaux (for himself, Mr. Hatch, Mr. Baucus, Mr. Bond, Mr. Burns, Ms. Collins, Mr. Harkin, Mr. Kohl, Ms. Landrieu, Mrs. Lincoln, Mr. Nelson of Florida, Mr. Rockefeller, Mr. Santorum, Mr. Smith, Mr. Jeffords, Mr. Miller, and Ms. Stabenow) introduced the following bill; which was read twice and referred to the Committee on Finance

### **A BILL**

To promote elder justice, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Elder Justice Act".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Purposes.

TITLE I—DEPARTMENT OF HEALTH AND HUMAN SERVICES

- Sec. 101. Amendment to the social security act.
- Sec. 102. Patient abuse prevention.
- Sec. 103. Increasing the number of health care professionals with geriatric training.
- Sec. 104. Supporting the long-term care ombudsman program.
- Sec. 105. Establishment of office of adult protective services.
- Sec. 106. Assuring safety of residents when nursing facilities close.

#### TITLE II—DEPARTMENT OF JUSTICE

- Sec. 201. Definitions; rule.
- Sec. 202. Model State laws and practices.
- Sec. 203. Office of elder justice of the department of justice.
- Sec. 204. Grants under the social security act.
- Sec. 205. Victim advocacy grants.
- Sec. 206. Supporting local prosecutors in elder justice matters.
- Sec. 207. Supporting State prosecutors in elder justice matters.
- Sec. 208. Supporting Federal cases involving elder justice.
- Sec. 209. Community policing.
- Sec. 210. Supporting law enforcement in elder justice matters.
- Sec. 211. Evaluations.
- Sec. 212. Authorization of appropriations.
- Sec. 213. Cause of action for elder abuse and neglect.
- Sec. 214. Civil actions for elder abuse and neglect.

#### TITLE III—TAX PROVISIONS

Sec. 301. Long-term care facility worker employment tax credit.

#### 1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) The proportion of the United States popu-
- 4 lation age 60 years or older will drastically increase
- 5 in the next 30 years as 77,000,000 baby boomers
- 6 approach retirement and old age.
- 7 (2) Each year, anywhere between 500,000 and
- 8 5,000,000 elders in the United States are abused,
- 9 neglected, or exploited.
- 10 (3) Elder abuse, neglect, and exploitation have
- 11 no boundaries, and cross all racial, social class, gen-
- der, and geographic lines.

- 1 (4) Victims of elder abuse, neglect, and exploi-2 tation are not only subject to injury from mistreat-3 ment and neglect, they are also 3.1 times more likely 4 to die at an earlier age than expected than elders 5 who were not victims of elder abuse, neglect, and ex-6 ploitation.
  - (5) There is a general dearth of data as to the nature and scope of elder abuse, neglect, and exploitation.
  - (6) Despite the dearth of data in the field, experts agree that most cases of elder abuse, neglect, and exploitation are never reported and that abuse and neglect shorten a victim's life, often triggering a downward spiral of an otherwise productive, self-sufficient elder's life. Programs addressing other difficult issues such as domestic violence and child abuse and neglect have demonstrated the need for a multi-faceted law, combining public health, social service, and law enforcement approaches.
  - (7) For over 20 years, Congress has been presented with facts and testimony calling for a coordinated Federal effort to combat elder abuse, neglect, and exploitation.
  - (8) The Federal Government has been slow to respond to the needs of victims of elder abuse, ne-

- glect, and exploitation or to undertake prevention efforts.
  - (9) No Federal law has been enacted that adequately and comprehensively addresses the issues of elder abuse, neglect, and exploitation and there are very limited resources available to those in the field directly dealing with these issues.
    - (10) Differences in State laws and practices in the areas of elder abuse, neglect, and exploitation lead to significant disparities in prevention, protective and social services, treatment systems, and law enforcement, and lead to other inequities.
    - (11) The Federal Government has played an important role in promoting research, training, public safety, data collection, the identification, development, and dissemination of promising health care, social, and protective services, and law enforcement practices, relating to child abuse and neglect, domestic violence, and violence against women. The Federal Government should promote similar efforts and protections relating to elder abuse, neglect, and exploitation.
    - (12) The Federal Government should provide leadership and assist States and communities in

1	their efforts to protect elders in the United States
2	by—
3	(A) promoting coordinated planning among
4	all levels of government;
5	(B) generating and sharing knowledge rel-
6	evant to protecting elders;
7	(C) providing leadership to combat the
8	abuse, neglect, and exploitation of the Nation's
9	elders; and
10	(D) providing resources to States and com-
11	munities to promote elder justice.
12	(13) The problem of elder abuse, neglect, and
13	exploitation requires a comprehensive approach
14	that—
15	(A) integrates the work of health, legal,
16	and social service agencies and organizations;
17	(B) emphasizes the need for prevention, re-
18	porting, investigation, assessment, treatment,
19	and prosecution of elder abuse, neglect, and ex-
20	ploitation at all levels of government;
21	(C) ensures that sufficient numbers of
22	properly trained personnel with specialized
23	knowledge are in place to treat, assess, and pro-
24	vide services relating to elder abuse, neglect,

1	and exploitation, and carry out elder and vul-
2	nerable adult protection duties;
3	(D) is sensitive to ethnic and cultural di-
4	versity;
5	(E) recognizes the role of mental health,
6	disability, dementia, substance abuse, medica-
7	tion mismanagement, and family dysfunction
8	problems in increasing and exacerbating elder
9	abuse, neglect, and exploitation; and
10	(F) balances adults' right to self-deter-
11	mination with society's responsibility to protect
12	elders and vulnerable adults.
13	(14) The human, social, and economic cost of
14	elder abuse, neglect, and exploitation is high and in-
15	cludes unnecessary expenditures of medicare and
16	medicaid funds.
17	(15) The failure to coordinate activities relating
18	to, and comprehensively prevent and treat, elder
19	abuse, neglect, and exploitation threatens the future
20	and well-being of millions of elders in the United
21	States.
22	(16) All elements of society in the United
23	States have a shared responsibility in responding to
24	a national problem of elder abuse, neglect, and ex-

ploitation.

#### 1 SEC. 3. PURPOSES.

- 2 The purposes of this Act are as follows:
- 3 (1) To bring a comprehensive approach to pre-4 venting and combating elder abuse, neglect, and ex-5 ploitation, a long invisible problem that afflicts the 6 most vulnerable among the aging population of the 7 United States.
  - (2) To raise the issue of elder abuse, neglect, and exploitation to national attention, and to create the infrastructure at the Federal, State, and local levels, to assure that individuals and organizations on the front lines, who are fighting elder abuse, neglect, and exploitation with scarce resources and fragmented systems, have the resources and information needed to carry out their fight.
    - (3) To bring a comprehensive multi-disciplinary approach to elder justice.
    - (4) To set in motion research and data collection to fill gaps in knowledge about elder abuse, neglect, and exploitation.
    - (5) To supplement the activities of service providers and programs, to enhance training, and to leverage scarce resources efficiently to ensure that elder justice receives the attention it deserves as the Nation's population ages.

- (6) To examine the many different laws and practices relating to elder justice in different States and jurisdictions to ascertain which among those laws and practices are the most effective.
  - (7) To promote the development of an effective adult fiduciary system, including an adult guardianship system, that protects individuals with diminished capacity, maximizes their autonomy, and develops effective resources and an elder rights system.
  - (8) To recognize and address the role of mental health, disability, dementia, substance abuse, medication mismanagement, and family dysfunction problems in increasing and exacerbating elder abuse, neglect and exploitation.
  - (9) To create a short- and long-term strategic plan for the development and coordination of elder justice research, programs, studies, training, and other efforts nationwide.
  - (10) To promote collaborative efforts and diminish overlap and gaps in efforts in developing the important field of elder justice.

## 1 TITLE I—DEPARTMENT OF 2 HEALTH AND HUMAN SERVICES

- 3 SEC. 101. AMENDMENT TO THE SOCIAL SECURITY ACT.
- 4 The Social Security Act (42 U.S.C. 301 et seq.) is
- 5 amended by adding at the end the following:

#### 6 "TITLE XXII—ELDER JUSTICE

- 7 "SEC. 2201. DEFINITIONS; RULE.
- 8 "(a) DEFINITIONS.—In this title:
- 9 "(1) ABUSE.—The term 'abuse' means the 10 knowing infliction of physical or psychological harm 11 or the knowing deprivation of goods or services that 12 are necessary to meet essential needs or to avoid
- physical or psychological harm.
- 14 "(2) ADULT PROTECTIVE SERVICES.—The term 15 'adult protective services' means those services pro-16 vided to elders and to people age 18 and older with 17 disabilities who are, or who are in danger of being, 18 abused, neglected, or exploited, who are unable to 19 protect themselves, or who have no one to assist 20 them adequately. The term includes services such as 21 disseminating reports of adult abuse, neglect or ex-22 ploitation, investigating those reports, case planning,

monitoring, evaluation, providing other case work

and services, and providing, arranging for, or facili-

tating the provision of medical, social service, eco-

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- nomic, legal, housing, law enforcement, or other protective, emergency, or support services.
  - "(3) CAREGIVER.—The term 'caregiver' means an individual who has the responsibility for the care of an elder, either voluntarily, by contract, by receipt of payment for care, or as a result of the operation of law and means a family member or other individual who provides (on behalf of such individual or of a public or private agency, organization, or institution) compensated or uncompensated care to an elder who needs supportive services in any setting.
    - "(4) DIRECT CARE.—The term 'direct care' means care by an employee or contractor who provides assistance or long-term care services to a recipient.
    - "(5) ELDER.—The term 'elder' means an individual age 60 or older.
    - "(6) ELDER JUSTICE.—The term 'elder justice' means—
      - "(A) from a societal perspective, efforts to prevent, detect, treat, intervene in, and prosecute elder abuse, neglect, and exploitation and to protect elders with diminished capacity while maximizing their autonomy; and

1	"(B) from an individual perspective, the
2	recognition of an elder's rights, including the
3	right to be free of abuse, neglect, and exploi-
4	tation.
5	"(7) ELIGIBLE ENTITY.—The term 'eligible en-
6	tity' means a State or local government agency, In-
7	dian tribe, or any other public or private entity that
8	is engaged in and has expertise in issues relating to
9	elder justice or in a field necessary to promote elder
10	justice efforts.
11	"(8) Exploitation.—The term 'exploitation'
12	means the fraudulent or otherwise illegal, unauthor-
13	ized, or improper act or process of an individual, in-
14	cluding a caregiver or fiduciary, that uses the re-
15	sources of an elder for monetary or personal benefit,
16	profit, gain, or that results in depriving an elder of
17	rightful access to, or use of, benefits, resources, be-
18	longings, or assets.
19	"(9) FIDUCIARY.—The term 'fiduciary'—
20	"(A) means a person or entity with the
21	legal responsibility—
22	"(i) to make decisions on behalf of
23	and for the benefit of another person; and
24	"(ii) to act in good faith and with
25	fairness; and

1	"(B) includes a trustee, a guardian, a con-
2	servator, an executor, an agent under a finan-
3	cial power of attorney or health care power of
4	attorney, or a representative payee.
5	"(10) Grant.—The term 'grant' includes a
6	contract, cooperative agreement, or other mechanism
7	for providing financial assistance.
8	"(11) Granting authority.—The term
9	'granting authority' means the Secretary of Health
10	and Human Services, the Attorney General, or the
11	Secretary of Health and Human Services and the
12	Attorney General jointly, as appropriate.
13	"(12) Guardianship.—The term 'guardian-
14	ship' means—
15	"(A) the process by which a State court
16	determines that an adult individual lacks capac-
17	ity to make decisions about self-care and prop-
18	erty, and appoints another individual or entity
19	known as a guardian, as a conservator, or by a
20	similar term, as surrogate decisionmaker;
21	"(B) the manner in which the court-ap-
22	pointed surrogate carries out duties to the indi-
23	vidual and the court; or
24	"(C) the manner in which the court exer-
25	cises oversight of the surrogate.

1	"(13) Indian.—The term 'Indian' means a per-
2	son who is a member of an Indian tribe.
3	"(14) Indian tribe.—The term 'Indian tribe'
4	means any Indian tribe, band, nation, or other orga-
5	nized group or community, including any Alaska Na-
6	tive village or regional corporation as defined in or
7	established pursuant to the Alaska Native Claims
8	Settlement Act (43 U.S.C. 1601 et seq.), that is rec-
9	ognized as eligible for the special programs and serv-
10	ices provided by the United States to Indians be-
11	cause of their status as Indians.
12	"(15) Knowingly.—The term 'knowingly' has
13	the meaning given such term in section 3729(b) of
14	title 31, United States Code.
15	"(16) Law enforcement.—The term 'law en-
16	forcement' means the full range of potential re-
17	sponders to elder abuse, neglect, and exploitation in-
18	cluding—
19	"(A) police, sheriffs, detectives, public safe-
20	ty officers, and corrections personnel;
21	"(B) prosecutors;
22	"(C) medical examiners;
23	"(D) investigators; and
24	"(E) coroners.
25	"(17) Long-term care.—

1	"(A) IN GENERAL.—The term 'long-term
2	care' means a wide range of supportive and
3	health services for individuals who need assist-
4	ance because the individuals have a loss of ca-
5	pacity for self-care due to illness, disability, or
6	vulnerability.
7	"(B) NEED FOR ASSISTANCE.—For pur-
8	poses of subparagraph (A), a need for assist-
9	ance is often measured in terms of the capa-
10	bility to engage in activities of daily living, in-
11	cluding eating, dressing, bathing, and manage-
12	ment of one's financial affairs.
13	"(18) Long-term care facility.—The term
14	'long-term care facility' means a residential care pro-
15	vider that arranges for, or directly provides, long-
16	term care.
17	"(19) Neglect.—The term 'neglect' means—
18	"(A) the failure of a caregiver or fiduciary
19	to provide the goods or services that are nec-
20	essary to maintain the health or safety of an
21	elder; or
22	"(B) self-neglect.
23	"(20) Nursing facility.—The term 'nursing
24	facility' has the meaning given such term under sec-
25	tion 1919(a).

1	"(21) Self-neglect.—The term 'self-neglect'
2	means an adult's inability, due to physical or mental
3	impairment or diminished capacity, to perform es-
4	sential self-care tasks including—
5	(A) obtaining essential food, clothing, shel-
6	ter, and medical care;
7	(B) obtaining goods and services necessary
8	to maintain physical health, mental health, or
9	general safety; or
10	(C) managing one's own financial affairs.
11	"(22) Serious bodily injury.—
12	"(A) IN GENERAL.—The term 'serious
13	bodily injury' means an injury—
14	"(i) involving extreme physical pain;
15	"(ii) involving substantial risk of
16	death;
17	"(iii) involving protracted loss or im-
18	pairment of the function of a bodily mem-
19	ber, organ, or mental faculty; or
20	"(iv) requiring medical intervention
21	such as surgery, hospitalization, or phys-
22	ical rehabilitation.
23	"(B) Criminal Sexual Abuse.—Serious
24	bodily injury shall be considered to have oc-
25	curred if the conduct causing the injury is con-

1	duct constituting aggravated sexual abuse
2	under section 2241, or sexual abuse under sec-
3	tion 2242, of title 18, United States Code, or
4	any similar offense under State law.
5	"(23) Social.—The term 'social', when used
6	with respect to a service, includes adult protective
7	services.
8	"(24) State.—The term 'State' means any of
9	the several States, the District of Columbia, the
10	Commonwealth of Puerto Rico, and any other pos-
11	session or territory of the United States.
12	"(25) State Long-term care ombudsman.—
13	The term 'State Long-Term Care Ombudsman'
14	means the State Long-Term Care Ombudsman de-
15	scribed in section 712(a)(2) of the Older Americans
16	Act of 1965 (42 U.S.C. 3058g(a)(2)).
17	"(26) Underserved Population.—The term
18	'underserved population' means the population of an
19	area designated by the Secretary as an area with a
20	shortage of elder justice programs or a population
21	group designated by the Secretary as having a short-
22	age of such programs. Such areas or groups des-
23	ignated by the Secretary may include—
24	"(A) areas or groups that are geographi-
25	cally isolated (such as isolated in a rural area);

1	"(B) racial and ethnic minority popu-
2	lations; and
3	"(C) populations underserved because of
4	special needs (such as language barriers, dis-
5	abilities, alien status, or age).
6	"(27) Vulnerable adult.—The term 'vulner-
7	able adult' means an adult, age 18 or older, who
8	needs protections and programs that are the same
9	as or similar to protections and programs for elders,
10	including an adult who, due to a developmental, cog-
11	nitive, psychological, physical, or other type of dis-
12	ability, may be abused, neglected, or exploited.
13	"(b) Rule.—The Secretary may determine, in an ap-
14	propriate case, that a provision of this title that applies
15	to elders also applies to vulnerable adults.
16	"Subtitle A—Federal Elder Justice
17	System
18	"SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART-
19	MENT OF HEALTH AND HUMAN SERVICES.
20	"(a) Establishment.—There is established within
21	the Department of Health and Human Services under the
22	Assistant Secretary for Aging an Office of Elder Justice.
23	"(b) Director.—
24	"(1) Appointment.—The President, with the
25	advice and consent of the Senate, shall appoint a Di-

1	rector of the Office of Elder Justice, from among in-
2	dividuals with experience and expertise in elder jus-
3	tice issues, to manage the Office of Elder Justice es-
4	tablished under this section.
5	"(2) Duties.—The Director of the Office of
6	Elder Justice shall—
7	"(A)(i) develop objectives, priorities, policy
8	and a long-term plan for elder justice programs
9	and activities relating to prevention, detection,
10	training, treatment, evaluation, intervention, re-
11	search, and improvement of the elder justice
12	system in the United States;
13	"(ii) implement the overall policy and a
14	strategy to carry out the plan described in
15	clause (i); and
16	"(iii) hire personnel to assist the director
17	in carrying out the policy, program, and admin-
18	istrative activities related to the duties under
19	clauses (i) and (ii);
20	"(B) provide advice to the Secretary or
21	elder justice issues; and
22	"(C) coordinate activities with the Senior
23	Advisor on Elder Justice

1	"(3) Reporting relationship.—The Director
2	of the Office of Elder Justice shall report to the As-
3	sistant Secretary for Aging.
4	"(4) Compensation.—The Director shall be
5	compensated at a rate that shall not exceed the rate
6	established for level I of the Executive Schedule
7	under section 5312 of title 5, United States Code
8	"(c) Senior Advisor.—
9	"(1) APPOINTMENT.—The Secretary shall ap-
10	point a Senior Advisor on Elder Justice, from
11	among individuals with experience and expertise in
12	elder justice issues.
13	"(2) Duties.—The Senior Advisor on Elder
14	Justice shall—
15	"(A) coordinate elder justice activities
16	among all relevant divisions, offices, and compo-
17	nents of the Department of Health and Human
18	Services;
19	"(B) serve as the chairperson of the Intra-
20	Agency Elder Justice Steering Committee es-
21	tablished under section 2212; and
22	"(C) provide advice to the Secretary or
23	elder justice issues.

1	"(3) LOCATION.—The Senior Advisor on Elder
2	Justice shall be located in the Office of the Sec-
3	retary.
4	"(4) Position.—The position of the Senior Ad-
5	visor on Elder Justice shall be a Senior Executive
6	Service position, as defined in section 3132 of title
7	5, United States Code.
8	"SEC. 2212. HEALTH AND HUMAN SERVICES INTRA-AGENCY
9	ELDER JUSTICE STEERING COMMITTEE.
10	"(a) In General.—There is established within the
11	Department of Health and Human Services an Intra-
12	Agency Elder Justice Steering Committee (in this section
13	referred to as the 'steering committee') to coordinate the
14	elder justice programs and policy of the Department of
15	Health and Human Services.
16	"(b) Membership.—The steering committee shall be
17	composed of representatives, appointed by the Secretary,
18	from—
19	"(1) the Administration on Aging;
20	"(2) the National Institute on Aging;
21	"(3) the Centers for Medicare & Medicaid Serv-
22	ices;
23	"(4) the Centers for Disease Control and Pre-
24	vention;

1	"(5) the Agency for Healthcare Research and
2	Quality;
3	"(6) the Administration for Children and Fami-
4	lies, including a representative who works in adult
5	protective services;
6	"(7) the Office of the Assistant Secretary for
7	Planning and Evaluation;
8	"(8) the Health Resources and Services Admin-
9	istration;
10	"(9) the Substance Abuse and Mental Health
11	Services Administration;
12	"(10) the Indian Health Service; and
13	"(11) such other offices or divisions within the
14	Department of Health and Human Services as the
15	Secretary determines appropriate.
16	"(c) Duties.—The steering committee shall coordi-
17	nate elder justice matters for the Department of Health
18	and Human Services to enhance programs and collabora-
19	tions and to avoid unnecessary duplication of efforts.
20	"SEC. 2213. ELDER JUSTICE COORDINATING COUNCIL.
21	"(a) Establishment.—There is established a com-
22	mittee to be known as the Elder Justice Coordinating
23	Council (in this section referred to as the 'Council').
24	"(b) Membership.—The Council shall be composed
25	of the following:

1	"(1) The Secretary (or the Secretary's des-
2	ignee).
3	"(2) The Attorney General (or the Attorney
4	General's designee).
5	"(3) A representative, appointed by the head of
6	the Federal department or agency, or other entity,
7	involved from—
8	"(A) the Department of Housing and
9	Urban Development;
10	"(B) the Department of Education;
11	"(C) the Department of Labor;
12	"(D) the Department of Transportation;
13	"(E) the Department of the Treasury;
14	"(F) the Office of Management and Budg-
15	et;
16	"(G) the Office of the Surgeon General;
17	"(H) the Social Security Administration;
18	"(I) the Food and Drug Administration;
19	"(J) the Federal Trade Commission;
20	"(K) the Department of Commerce;
21	"(L) the Pension Benefit Guaranty Cor-
22	poration;
23	"(M) the Securities and Exchange Com-
24	mission:

1	"(N) the Commodity Futures Trading
2	Commission;
3	"(O) the Board of Governors of the Fed-
4	eral Reserve System;
5	"(P) the Office of the Comptroller of the
6	Currency;
7	"(Q) the Federal Deposit Insurance Cor-
8	poration;
9	"(R) the Federal Bureau of Investigation;
10	"(S) the Centers for Disease Control and
11	Prevention;
12	"(T) the Secret Service;
13	"(U) the National Institute on Aging;
14	"(V) the Internal Revenue Service; and
15	"(W) the United States Postal Service.
16	"(4) A representative appointed by the Board
17	of Directors of the Legal Services Corporation from
18	the Legal Services Corporation.
19	"(5) A representative appointed by the Presi-
20	dent from—
21	"(A) the State Justice Institute;
22	"(B) the National Research Council of the
23	National Academy of Sciences; and
24	"(C) the Institute of Medicine of the Na-
25	tional Academy of Sciences.

- 1 "(6) Representatives from other Federal agen2 cies, appointed by the heads of the Federal agencies
  3 with responsibilities or programs relating to elder
  4 abuse, neglect, and exploitation as determined ap5 propriate by the Secretary and the Attorney Gen6 eral.
- "(7) One representative from each State, rep-8 resenting State and local governments, appointed by 9 the President from among persons designated by the 10 Governor of such State due to expertise in, and ac-11 tive work in, the area of elder justice.
- 12 "(8) The members of the advisory board estab-13 lished under section 2214.
- 14 "(c) Period of Appointment; Vacancies.—Mem-
- 15 bers shall be appointed for terms of 3 years. Any vacancy
- 16 in the Council shall not affect its powers, but shall be filled
- 17 in the same manner as the original appointment was
- 18 made.
- 19 "(d) Co-Chairpersons.—The Council shall be co-
- 20 chaired by the Secretary and the Attorney General (or
- 21 their designees).
- 22 "(e) Meetings.—
- "(1) IN GENERAL.—The Council shall meet at
- least 2 times per year as determined by the co-chair-
- persons.

1	"(2) Elder justice summit.—
2	"(A) In General.—One of the meetings
3	described in paragraph (1) shall be an Elder
4	Justice Summit to review the state of elder jus-
5	tice, including—
6	"(i) a summary presentation directly
7	to the Secretary and the Attorney General
8	regarding—
9	"(I) the nature and dimension of
10	the problems of elder abuse, neglect,
11	and exploitation;
12	"(II) Federal, State, local, and
13	private efforts in elder justice;
14	"(III) challenges to be faced in
15	elder justice;
16	"(IV) promising practices in
17	elder justice; and
18	"(V) plans and priorities for the
19	future in elder justice;
20	"(ii) additional presentations to ad-
21	dress in greater detail those topics de-
22	scribed in clause (i); and
23	"(iii) presentations on such other top-
24	ics as the Council determines appropriate.

1	"(B) Participants.—Additional partici-
2	pants, in addition to the members of the Coun-
3	cil, to be invited to the Elder Justice Summit
4	shall include—
5	"(i) experts in the fields of elder
6	abuse, neglect, and exploitation, selected by
7	the co-chairpersons;
8	"(ii) the chairman and ranking mem-
9	ber of the Special Committee on Aging of
10	the Senate;
11	"(iii) designees of the Speaker of the
12	House of Representatives and the minority
13	leader of the House of Representatives;
14	and
15	"(iv) governmental representatives in-
16	vited jointly by the co-chairpersons, includ-
17	ing—
18	"(I) 1 representative from the
19	Federal Government;
20	"(II) 1 representative from a
21	State government; and
22	"(III) 1 representative from a
23	local government.
24	"(C) Additional observers.—Addi-
25	tional observers of the Elder Justice Summit

1	may include representatives of Federal, State,
2	and local public and private entities, as well as
3	experts and members of the public designated
4	by the Council to be observers.
5	"(3) OTHER MEETINGS.—In addition to the
6	meeting described in paragraph (2), the Council
7	shall have at least 1 additional meeting per year in
8	order to—
9	"(A) conduct an in-depth analysis of the
10	numerous phenomena that make up elder
11	abuse, neglect, and exploitation;
12	"(B) permit participants to highlight
13	promising practices, exchange information
14	about addressing challenges, and identify needs
15	and priorities; and
16	"(C) determine a procedure for examining
17	and eliciting national elder justice issues and
18	priorities in order to guide the Council.
19	"(f) Duties.—
20	"(1) In General.—The Council shall make
21	recommendations for the coordination of activities,
22	relating to elder abuse, neglect, and exploitation and
23	other crimes against elders, to the Department of
24	Health and Human Services, the Department of

1	Justice, and other relevant Federal, State, local, and
2	private agencies and entities.
3	"(2) Report.—Not later than 2 years after the
4	date of enactment of the Elder Justice Act and
5	every 2 years thereafter, the Council shall provide to
6	Congress a report that—
7	"(A) describes the activities of, accomplish-
8	ments of, and challenges faced by—
9	"(i) the Council; and
10	"(ii) the entities represented on the
11	Council; and
12	"(B) makes recommendations for legisla-
13	tion, model laws, or other appropriate action.
14	"(g) Powers of the Council.—
15	"(1) Hearings.—The Council may hold such
16	hearings, sit and act at such times and places, take
17	such testimony, and receive such evidence as the
18	Council considers advisable to carry out this section.
19	"(2) Information from federal agen-
20	CIES.—The Council may secure directly from any
21	Federal department or agency such information as
22	the Council considers necessary to carry out this sec-
23	tion. Upon request of the co-chairpersons of the
24	Council, the head of such department or agency
25	shall furnish such information to the Council

- 1 "(3) Postal Services.—The Council may use
- 2 the United States mails in the same manner and
- 3 under the same conditions as other departments and
- 4 agencies of the Federal Government.
- 5 "(h) Travel Expenses.—The members of the
- 6 Council, and the participants in and observers of the Elder
- 7 Justice Summit shall not receive compensation for the per-
- 8 formance of services for the council. The members shall
- 9 be allowed, and the participants may be allowed, travel
- 10 expenses, including per diem in lieu of subsistence, at
- 11 rates authorized for employees of agencies under sub-
- 12 chapter I of chapter 57 of title 5, United States Code,
- 13 while away from their homes or regular places of business
- 14 in the performance of services for the Council. Notwith-
- 15 standing section 1342 of title 31, United States Code, the
- 16 Secretary and the Attorney General may accept the vol-
- 17 untary and uncompensated services of the members and
- 18 the participants.
- 19 "(i) Detail of Government Employees.—Any
- 20 Federal Government employee may be detailed to the
- 21 Council without reimbursement, and such detail shall be
- 22 without interruption or loss of civil service status or privi-
- 23 lege.

- 1 "(j) Effective Date.—Section 14 of the Federal
- 2 Advisory Committee Act (5 U.S.C. App.) shall not apply
- 3 to the Council.
- 4 "SEC. 2214. ADVISORY BOARD ON ELDER ABUSE, NEGLECT,
- 5 AND EXPLOITATION.
- 6 "(a) Establishment.—There is established a board
- 7 to be known as the 'Advisory Board on Elder Abuse, Ne-
- 8 glect, and Exploitation' (in this section referred to as the
- 9 'advisory board') to create a short- and long-term multi-
- 10 disciplinary strategic plan for the development of the field
- 11 of elder justice, and to make recommendations to the Sec-
- 12 retary, the Attorney General, the Elder Justice Coordi-
- 13 nating Council established under section 2213, and the ap-
- 14 propriate committees of Congress.
- 15 "(b) Solicitation of Nominations.—The Sec-
- 16 retary and the Attorney General shall jointly publish a no-
- 17 tice in the Federal Register soliciting nominations for the
- 18 appointment of members of the advisory board under sub-
- 19 section (c).
- 20 "(c) Composition.—The advisory board shall be
- 21 composed of members appointed jointly by the Secretary
- 22 and the Attorney General, from the general public who
- 23 are individuals with experience and expertise in elder
- 24 abuse, neglect, and exploitation prevention, intervention,
- 25 treatment, law enforcement, or research, with due consid-

1	eration to representation of ethnic or racial minorities and
2	diverse geographic areas, including individuals who rep-
3	resent—
4	"(1) social service providers (including State
5	and local agencies with the statutory responsibility
6	for adult protective services);
7	"(2) health care providers (including geriatrics,
8	emergency medicine, and nursing and mental health
9	professionals);
10	"(3) legal professionals (including law enforce-
11	ment and the judiciary);
12	"(4) gerontologists;
13	"(5) psychologists;
14	"(6) State and local government;
15	"(7) organizations providing services to elders
16	and disabled persons;
17	"(8) volunteer groups;
18	"(9) elder rights advocates;
19	"(10) family groups;
20	"(11) experts in adult fiduciary relationships,
21	and those serving as or monitoring fiduciaries, in-
22	cluding guardians; and
23	"(12) individuals in forensics-related positions
24	(including coroners and forensic pathologists).

1	"(d) Vacancies.—Members shall be appointed for
2	terms of 3 years. Any vacancy in the advisory board shall
3	not affect its powers, but shall be filled in the same man-
4	ner as the original appointment was made.
5	"(e) Election of Officers.—The advisory board
6	shall elect a chairperson and vice chairperson from among
7	the members of the advisory board. The advisory board
8	shall elect its initial chairperson and vice chairperson at
9	its initial meeting.
10	"(f) Duties.—Not later than 18 months after the
11	establishment of the advisory board under subsection (a),
12	and annually thereafter, the advisory board shall prepare
13	and submit to the Secretary, the Attorney General, and
14	the appropriate committees of Congress a report con-
15	taining—
16	"(1) information on the status of Federal,
17	State, and local public and private elder justice ac-
18	tivities;
19	"(2) recommendations (including recommended
20	priorities) regarding—
21	"(A) elder justice programs, research,
22	training, services, practice, enforcement, and
23	coordination;
24	"(B) coordination between entities pur-
25	suing elder justice efforts and those involved in

1	related areas that may inform or overlap with
2	elder justice efforts, such as activities to combat
3	violence against women and child abuse and ne-
4	glect; and
5	"(C) activities relating to adult fiduciary
6	systems, including guardianship and other fidu-
7	ciary arrangements;
8	"(3) recommendations for specific modifications
9	needed in Federal and State laws (including regula-
10	tions) or for programs, research, and training to en-
11	hance prevention, detection, diagnosis, treatment,
12	intervention in, investigation, and prosecution of
13	elder abuse, neglect, and exploitation;
14	"(4) recommendations for the most effective co-
15	ordinated national data collection with respect to
16	elder justice, and elder abuse, neglect, and exploi-
17	tation; and
18	"(5) recommendations for a multidisciplinary
19	strategic plan to guide the effective and efficient de-
20	velopment of the elder justice area.
21	"(g) Powers of the Advisory Board.—
22	"(1) Hearings.—The advisory board may hold
23	such hearings, sit and act at such times and places,

take such testimony, and receive such evidence as

- the advisory board considers advisable to carry out this section.
- "(2) Information from federal agenthe advisory board may secure directly from any Federal department or agency such information as the advisory board considers necessary to carry out this section. Upon request of the co-chairpersons of the advisory board, the head of such department or agency shall furnish such information to the advisory board.
  - "(3) Sharing of data and reports.—The advisory board may secure from any entity pursuing elder justice activities under the Elder Justice Act or an amendment made by that Act, any data, reports, or recommendations generated in connection with such activities.
  - "(4) Postal services.—The advisory board may use the United States mails in the same manner and under the same conditions as other departments and agencies of the Federal Government.
- "(h) TRAVEL EXPENSES.—The members of the advisory board shall not receive compensation for the performance of services for the advisory board, but shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies

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- 1 under subchapter I of chapter 57 of title 5, United States
- 2 Code, while away from their homes or regular places of
- 3 business in the performance of services for the advisory
- 4 board. Notwithstanding section 1342 of title 31, United
- 5 States Code, the Secretary and the Attorney General may
- 6 accept the voluntary and uncompensated services of the
- 7 members of the advisory board.
- 8 "(i) Detail of Government Employees.—Any
- 9 Federal Government employee may be detailed to the advi-
- 10 sory board without reimbursement, and such detail shall
- 11 be without interruption or loss of civil service status or
- 12 privilege.
- 13 "(j) Effective Date.—Section 14 of the Federal
- 14 Advisory Committee Act (5 U.S.C. App.) shall not apply
- 15 to the advisory board.

# "Subtitle B—Activities to Promote Elder Justice

- 18 "SEC. 2221. DATA COLLECTION AND DISSEMINATION.
- 19 "(a) Elder Justice Resource Center.—
- 20 "(1) Establishment.—The Secretary, after
- 21 consultation with the Attorney General, shall estab-
- lish within the Office of Elder Justice (established
- under this title), an Elder Justice Resource Center
- 24 (in this section referred to as the 'Center') to be the

1	central repository for information regarding elder
2	abuse, neglect, and exploitation.
3	"(2) Duties.—The Center shall—
4	"(A) develop the capacity and procedures
5	to collect, maintain, and disseminate informa-
6	tion relevant to consumers, families, providers,
7	clinicians, advocates, regulators, law enforce-
8	ment, policymakers, researchers, fiduciaries in-
9	cluding guardians, judges, and lawyers, relevant
10	to the prevention, detection, assessment, identi-
11	fication, and treatment of, intervention in, and
12	prosecution of, elder abuse, neglect, and exploi-
13	tation;
14	"(B) provide, in a user-friendly manner,
15	information on—
16	"(i) ways to promote autonomy in the
17	face of aging or diminishing capacity and
18	mobility;
19	"(ii) how to avoid becoming a victim
20	of elder abuse, neglect, or exploitation; and
21	"(iii) advance planning and how to
22	avoid the need for a fiduciary;
23	"(C) provide links and references to other
24	sources of information;

1	"(D) compile, analyze, and publish a sum-
2	mary of research conducted on elder abuse, ne-
3	glect, and exploitation and information on how
4	to obtain the original research materials;
5	"(E) solicit public comment and comment
6	from the advisory board established under sec-
7	tion 2214 on the activities of the Center;
8	"(F) establish a toll-free number for infor-
9	mation and referrals;
10	"(G) coordinate activities with resource
11	centers and clearinghouses on elder justice top-
12	ics; and
13	"(H) provide funding to public and private
14	agencies and entities to develop or continue the
15	efforts of specialized elder justice-related clear-
16	inghouses and information repositories, to be
17	linked to the Center, that address topics such
18	as those enumerated in subparagraphs (A) and
19	(B) and that provide effective services.
20	"(3) Coordination of Available Re-
21	Sources.—In establishing the Center under this
22	subsection the Secretary, after consultation with the
23	Attorney General, shall—
24	"(A) consult with other Federal agencies
25	that operate similar resource centers;

1	"(B) consult with private entities that op
2	erate resource centers or clearinghouses or
3	elder justice related topics;
4	"(C) consult with the head of each agency
5	participating in the Elder Justice Coordinating
6	Council established under section 2213, as wel
7	as other agencies with clearinghouses com
8	parable to the Center, such as clearinghouses
9	relating to child abuse and neglect, to deter
10	mine the most efficient and effective manner for
11	collecting, maintaining, and disseminating in
12	formation on elder abuse, neglect, and exploi
13	tation; and
14	"(D) solicit public comment on the compo
15	nents of such Center.
16	"(4) National elder justice library.—
17	"(A) ESTABLISHMENT.—The Secretary
18	shall establish within the Center, a Nationa
19	Elder Justice Library (in this paragraph re
20	ferred to as the 'Library') to serve as a central
21	ized repository for all types of appropriate ma
22	terials concerning training, technical assistance
23	and promising practices relating to elder justice
24	including—

"(i) brochures and pamphlets;

1	"(ii) video and computer-based re-
2	sources;
3	"(iii) books; and
4	"(iv) training materials.
5	"(B) INDEX.—The Library shall create
6	and maintain an up-to-date index of the mate-
7	rials described in subparagraph (A) by title, au-
8	thor, date, subject, and type of material, and a
9	brief description of such materials. Such index
10	shall be available on the Internet as well as in
11	printed form in order to be easily accessible to
12	the general public.
13	"(C) AVAILABILITY.—The materials held
14	by the Library shall be available for copying by
15	individuals and entities nationwide and shall be
16	disseminated at a nominal or no fee. The mate-
17	rials shall be copied and disseminated in ac-
18	cordance with the applicable provisions of title
19	17, United States Code.
20	"(D) Duties.—
21	"(i) Additional materials.—The
22	Library shall—
23	"(I) collect data on materials
24	that would be appropriate for such li-
25	brary;

1	"(II) make efforts to identify and
2	obtain appropriate materials; and
3	"(III) identify and obtain mate-
4	rials relating to effective methods of
5	conducting training and providing
6	technical assistance relating to elder
7	justice, including conducting the
8	training and providing the assistance
9	for underserved populations.
10	"(ii) Information packets.—After
11	evaluating the materials described in this
12	paragraph, the Library shall compile and
13	develop information packets for use by
14	groups in various settings including groups
15	who are underserved or have other special
16	needs. Such information packets shall in-
17	clude information and materials on train-
18	ing, technical assistance, and promising
19	practices targeted at specific topics,
20	groups, and settings.
21	"(b) Collection of Uniform National Data on
22	Elder Abuse, Neglect, and Exploitation.—
23	"(1) Purpose.—The purpose of this subsection
24	is to improve, streamline, and promote uniform col-
25	lection, maintenance, and dissemination of national

1	data relating to elder abuse, neglect, and exploi-
2	tation.
3	"(2) Phase I.—
4	"(A) IN GENERAL.—Not later than 1 year
5	after the date of enactment of the Elder Justice
6	Act, the Director of the Centers for Disease
7	Control and Prevention (in this subsection re-
8	ferred to as the 'Director'), after consultation
9	with the Attorney General and working with ex-
10	perts in relevant disciplines, shall—
11	"(i) develop a method for collecting
12	national data regarding elder abuse, ne-
13	glect, and exploitation; and
14	"(ii) develop uniform national data re-
15	porting forms adapted to each relevant en-
16	tity or discipline (such as health, public
17	safety, social and protective services, and
18	law) reflecting—
19	"(I) the distinct manner in which
20	each discipline receives and maintains
21	information; and
22	"(II) the sequence and history of
23	reports to or involvement of different
24	disciplines, independently, or the se-

quence and history of reports from 1 2 one discipline to another over time. "(B) FORMS.—The national data reporting 3 4 forms described in subparagraph (A)(ii) shall 5 incorporate the definitions of this title, for use 6 in determining what is considered a reportable 7 event. 8 "(3) Phase II.— 9 "(A) IN GENERAL.—Not later than 1 year after the completion of the activities described 10 11 in paragraph (2), the Director shall ensure that 12 the national data reporting forms and data col-13 lection methods developed in accordance with 14 such paragraph are pilot tested in 6 States de-15 termined by the Director. "(B) Adjustments to the form and 16 17 METHODS.—The Director, after considering the 18 results of the pilot testing described in subpara-19 graph (A), and after consultation with the At-20 torney General and relevant experts shall adjust 21 the national data reporting forms and data col-22 lection methods as necessary. "(4) Phase III.— 23 24 "(A) DISTRIBUTION OF NATIONAL DATA

REPORTING FORMS.—After completion of the

1	adjustment to the national data reporting forms
2	under paragraph (3)(B), the Director shall sub-
3	mit the national data reporting forms along
4	with instructions to—
5	"(i) the heads of the relevant compo-
6	nents of the Department of Health and
7	Human Services, the Department of Jus-
8	tice, and the Department of the Treasury,
9	and such other Federal entities as may be
10	appropriate; and
11	"(ii) the Governor's office of each
12	State for collection from all relevant State
13	entities of data, including health care, so-
14	cial services, and law enforcement data.
15	"(B) Data collection grants.—
16	"(i) Authorization.—The Director
17	is authorized to award grants to States to
18	improve data collection activities relating
19	to elder abuse, neglect, and exploitation.
20	"(ii) Amount.—The amount of funds
21	provided under each grant awarded to a
22	State under this subsection shall not ex-
23	ceed \$200,000, to be distributed in accord-
24	ance with clause (v).

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1	"(iii) Application.—Each State de-
2	siring a grant under this subparagraph
3	shall submit to the Director an application
4	at such time, in such manner, and con-
5	taining such information as the Director
6	may require.
7	"(iv) Requirements.—Each State
8	receiving a grant under this subparagraph
9	for a fiscal year is required to report data

for the calendar year that begins during

that fiscal year, using the national data re-

porting forms described in subparagraph

"(v) Funding.—

(A).

"(I) FIRST YEAR.—For the first 16 fiscal year in which a State receives grant funds under this subsection the Director shall initially distribute 50 percent of such funds. The Director shall distribute the remaining funds at the end of the calendar year that begins during that fiscal year, if the Director determines that the State has properly reported data required under this subsection for the calendar year.

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1	"(II) Subsequent years.—Ex-
2	cept as provided in subclause (I), the
3	Director shall distribute grant funds
4	to a State under this subsection for a
5	fiscal year if the Director determines
6	that the State properly reported data
7	required under this subsection for the
8	calendar year that ends during that
9	fiscal year.

"(C) REQUIRED INFORMATION.—Each report submitted under this paragraph shall receive an identifier beginning with a 2-letter State code, and a 2-letter year code, and such numbers as the Director determines to be appropriate. Each individual report shall be assigned a new identifier, even if a victim described in the report is reported to have been victimized more than once. If the State submits a report for more than one discipline, the State shall submit a combined report to avoid double counting. The State shall note in each report whether an event was ongoing or occurred in distinct separate episodes.

"(5) REPORT.—Not later than 1 year after the date of enactment of the Elder Justice Act and an-

1	nually thereafter, the Director shall prepare and
2	submit to the appropriate committees of Congress,
3	including to the Special Committee on Aging of the
4	Senate, a report regarding activities conducted
5	under this subsection.
6	"(6) Regulations.—The Secretary shall pro-
7	mulgate such regulations as are necessary to carry
8	out this subsection.
9	"SEC. 2222. ENHANCING RESEARCH AND TRAINING AND
10	STRENGTHENING SERVICES, SYSTEMS, AND
11	PREVENTION.
12	"(a) Grants.—The Secretary may award grants to
13	eligible entities for the prevention, detection, assessment,
14	and treatment of, intervention in, investigation of, and
15	prosecution of elder abuse, neglect, and exploitation in-
16	cluding—
17	"(1) physical, psychological, and emotional
18	abuse and neglect by family and other in-home care-
19	givers;
20	"(2) physical, psychological, and emotional
21	abuse and neglect of residents in institutional and
22	other residential care facilities;
23	"(3) elder sexual abuse;
24	"(4) domestic violence in later life;
25	"(5) financial fraud and exploitation: and

1	"(6) self-neglect.
2	"(b) Centers of Excellence.—
3	"(1) Grants authorized.—The Secretary,
4	through the Director of the National Institute on
5	Aging, and after consultation with the Director of
6	the Centers for Disease Control and Prevention, the
7	Director of the Office of Elder Justice in the De-
8	partment of Health and Human Services, the Direc-
9	tor of the Office of Elder Justice in the Department
10	of Justice, and the members of the advisory board
11	established under section 2214, may award grants to
12	institutions of higher education and other appro-
13	priate entities to establish 5 Centers of Excellence
14	nationwide that shall specialize in research, clinical
15	practice, and training relating to elder abuse, ne-
16	glect, and exploitation.
17	"(2) Authorized activities.—The Centers of
18	Excellence established with funds provided under
19	paragraph (1) shall conduct the following activities:
20	"(A) Examine potential issues relating to
21	the protection of elders who are the subjects of
22	research on elder abuse, neglect, and exploi-
23	tation and provide guidance to other elder
24	abuse, neglect, or exploitation researchers re-

garding human subjects, protections, and the

1	institutional or peer review boards at research
2	institutions.
3	"(B) After consultation with the Director
4	of the National Institute on Aging, and the Di-
5	rector of the Office of Human Research Protec-
6	tions, develop and recommend to the Secretary
7	guidelines to assist the institutional or peer re-
8	view boards in the review of research under this
9	title.
10	"(C) Coordinate activities, to the extent
11	feasible, among the Centers and with other re-
12	searchers of elder abuse, neglect, and exploi-
13	tation and related areas, and designate 1 such
14	Center to lead such coordination.
15	"(3) Additional activities.—The Centers of
16	Excellence established under paragraph (1) may con-
17	duct activities including the following:
18	"(A) Carrying out a study to determine
19	the national incidence and prevalence of elder
20	abuse, neglect, and exploitation in all settings.
21	"(B) Developing uniform, validated screen-
22	ing tools to assist individuals, families, practi-
23	tioners, institutions, and communities in detect-
24	ing ongoing or potential elder abuse, neglect,

1	and exploitation. The tools that may be devel-
2	oped include—
3	"(i) a screening tool to determine
4	whether a particular elder is at risk for be-
5	coming, or is, a victim;
6	"(ii) a screening tool to measure
7	whether caregivers are at risk of commit-
8	ting elder abuse, neglect, or exploitation;
9	"(iii) a screening tool to measure
10	whether families are at risk for elder
11	abuse, neglect, and exploitation; and
12	"(iv) a screening tool to assess com-
13	munities, evaluating how each individual
14	agency or system relating to elder abuse
15	neglect, or exploitation operates in such a
16	community and how all of such agencies or
17	systems communicate and operate in rela-
18	tionship to each other within such commu-
19	nity.
20	"(C) Carrying out various types of inter-
21	vention research.
22	"(D) Identifying steps that can be taken
23	(and replicated) to make homes, neighborhoods,
24	communities, and facilities safer for elders, and

1	to enhance their sense of security in all kinds
2	of environments.
3	"(E) Researching successful fiduciary
4	practices and systems to enhance the well-being
5	of persons with diminished capacity.
6	"(4) Collaboration and access to
7	RECORDS.—In awarding a grant under this sub-
8	section the Secretary shall—
9	"(A) consider the potential for collabora-
10	tion among researchers and other relevant enti-
11	ties, such as State agencies with statutory re-
12	sponsibility for adult protective services and
13	State Long-Term Care Ombudsmen, that re-
14	ceive reports of elder abuse, neglect, and exploi-
15	tation, but that may be restricted from partici-
16	pating in research as a result of State law, con-
17	fidentiality requirements, or other provisions;
18	and
19	"(B) require that each institution of higher
20	education desiring a grant under this subsection
21	ensure that the researchers working at such in-
22	stitution will have access to records necessary
23	to conduct research in accordance with this sub-
24	section.
25	"(5) Excellence advisory committee.—

1	"(A) Committee established.—There is
2	established in the Department of Health and
3	Human Services an Excellence Advisory Com-
4	mittee (in this subsection referred to as the
5	'Committee').
6	"(B) Membership.—The Committee shall
7	be composed of individuals appointed by the
8	Secretary with a demonstrated interest and ex-
9	pertise in research, education, and clinical ac-
10	tivities related to elder abuse, neglect, and ex-
11	ploitation, or individuals with related experience
12	in essential fields such as epidemiology or fo-
13	rensic pathology, including—
14	"(i) representatives from private enti-
15	ties; and
16	"(ii) representatives from Federal and
17	State agencies, including—
18	"(I) researchers;
19	"(II) health care practitioners;
20	"(III) policy experts; and
21	"(IV) other individuals appro-
22	priate to promote useful research,
23	training, and clinical practice.
24	"(C) Period of Appointment; Vacan-
25	CIES.—Members shall be appointed for terms of

1	3 years. Any vacancy in the Committee shall
2	not affect its powers, but shall be filled in the
3	same manner as the original appointment was
4	made.
5	"(D) Duties.—The Committee shall co-
6	ordinate with the Advisory Board established
7	under section 2214 and shall make rec-
8	ommendations to the Secretary, the Attorney
9	General, the Elder Justice Coordinating Council
10	established under section 2213, and the Centers
11	of Excellence established under this subsection
12	concerning—
13	"(i) facilitating the coordination of the
14	activities of the Centers of Excellence es-
15	tablished under this subsection;
16	"(ii) developing procedures and mech-
17	anisms for data sharing between such Cen-
18	ters of Excellence; and
19	"(iii) ensuring that such Centers of
20	Excellence have similar systems and re-
21	search and reporting procedures in order
22	to facilitate the sharing of data.
23	"(E) Travel expenses.—The members
24	of the Committee shall not receive compensa-
25	tion for the performance of services for the

1 committee, but shall be allowed travel expenses, 2 including per diem in lieu of subsistence, at rates authorized for employees of agencies 3 4 under subchapter I of chapter 57 of title 5, 5 United States Code, while away from their 6 homes or regular places of business in the per-7 formance of services for the Committee. Not-8 withstanding section 1342 of title 31, United 9 States Code, the Secretary may accept the vol-10 untary and uncompensated services of members 11 of the Committee. 12 "(F) Detail of government employ-13 EES.—Any Federal Government employee may 14 be detailed to the Committee without reim-15 bursement, and such detail shall be without 16 interruption or loss of civil service status or 17 privilege. 18 "(G) TERMINATION.—Section 14 of the 19 Federal Advisory Committee Act (5 U.S.C. 20 App.) shall not apply to the Committee. 21 "(c) SAFE HAVEN LEGAL ADVOCACY AND 22 Grants.— 23 "(1) SAFE HAVEN GRANTS.— 24 "(A) Grants authorized.—The

retary may award grants to 6 diverse commu-

1	nities to examine various types of elder shelters
2	(in this paragraph referred to as 'safe havens')
3	and to test various models for establishing safe
4	havens at home or elsewhere.
5	"(B) AUTHORIZED ACTIVITIES.—Grant
6	funds awarded pursuant to subparagraph (A)
7	shall be used to establish safe havens that—
8	"(i) provide a comprehensive, cul-
9	turally sensitive, and multidisciplinary
10	team response to allegations of elder
11	abuse, neglect, or exploitation;
12	"(ii) provide a dedicated, elder-friend-
13	ly setting;
14	"(iii) have the capacity to meet the
15	needs of elders for care; and
16	"(iv) provide various services includ-
17	ing—
18	"(I) nursing and forensic evalua-
19	tion;
20	"(II) therapeutic intervention;
21	"(III) victim support and advo-
22	cacy; and
23	"(IV) case review and assistance
24	to make the elder safer at home or to
25	find appropriate placement in safer

1	environments, including shelters, and
2	in some circumstances long-term care
3	facilities, other residential care facili-
4	ties, and hospitals.
5	"(2) Legal advocacy grants.—
6	"(A) Grants authorized.—The Sec-
7	retary, after consultation with the Attorney
8	General, may award grants—
9	"(i) to study the need for community
10	resources in order to provide assistance for
11	legal and related services for victims of
12	elder abuse, neglect, or exploitation; and
13	"(ii) to provide assistance for such
14	services by awarding grants for demonstra-
15	tion projects in diverse communities.
16	"(B) AUTHORIZED ACTIVITIES.—Grant
17	funds awarded pursuant to subparagraph (A)
18	shall be used to provide—
19	"(i) court-appointed advocates;
20	"(ii) authorized fiduciaries, including
21	public guardians;
22	"(iii) monitoring and oversight of fi-
23	duciaries;
24	"(iv) legal services; and

1	"(v) such other services as the Sec-
2	retary, after consultation with the Attorney
3	General, determines appropriate.
4	"(d) Grants To Enhance Volunteer Serv-
5	ICES.—The Secretary, after consultation with the Attor-
6	ney General, may award grants to nonprofit organizations
7	and faith-based organizations to encourage such organiza-
8	tions to establish or continue volunteer programs that
9	focus on the issues of elder abuse, neglect, and exploi-
10	tation, or that provide related services.
11	"(e) Multidisciplinary Efforts.—
12	"(1) Grants.—The Secretary may award
13	grants to fund various multidisciplinary elder justice
14	activities, including the following:
15	"(A) Supporting and studying team ap-
16	proaches for bringing a coordinated multidisci-
17	plinary or interdisciplinary response to elder
18	abuse, neglect, and exploitation, including a re-
19	sponse from individuals in social service, health
20	care, public safety, and legal disciplines.
21	"(B) Establishing State coordinating coun-
22	cils modeled after the national Elder Justice
23	Coordinating Council established under section
24	2213. Such State coordinating councils shall
25	identify the individual States' needs and provide

- the national Elder Justice Coordinating Council
  with information and recommendations relating
  to State efforts to combat elder abuse, neglect,
  and exploitation.
  - "(C) Providing training, technical assistance, and other methods of support to groups carrying out multidisciplinary efforts at the State level (referred to in some States as 'State Working Groups').
  - "(D) Broadening and studying various models for elder fatality and serious injury review teams, to make recommendations about their composition, protocols, functions, timing, roles, and responsibilities, with a goal of producing models and information that will allow for replication based on the needs of other States and communities.
  - "(E) Carrying out other interdisciplinary or multidisciplinary efforts as determined by the Secretary to be appropriate.

## "(2) Intradisciplinary review.—

"(A) IN GENERAL.—The Director of the Centers for Disease Control and Prevention, after consultation with the Director of the Office of Elder Justice in the Department of Health and Human Services and the Director of the Office of Elder Justice in the Department of Justice, shall conduct an intensive intradisciplinary review of entities that conduct elder justice activities in several different communities, examining how the entities address elder abuse, neglect, and exploitation issues (such as an assessment of various types of health care and social service providers, public safety agencies, law enforcement agencies, prosecutor offices, and the judiciary).

- "(B) Goal.—The goals of the study described in subparagraph (A) include—
  - "(i) making an assessment of the functioning and effectiveness of each entity in a community that conducts elder justice activities, and the interdisciplinary communications and collaborations among such entities; and

"(ii) developing a procedure for communities to conduct a self-assessment to assist them in identifying the manner in which the entities described in clause (i) in such communities respond to elder justice issues, the needs of such communities re-

1	lating to elder justice issues, and ways to
2	improve the response systems of such com-
3	munities for elder abuse, neglect, and ex-
4	ploitation.
5	"(f) Training Grants.—
6	"(1) Grants authorized.—The Secretary
7	may award grants to groups representing the tar-
8	geted disciplines described in paragraph (2)(B) to
9	train individuals with respect to issues of elder
10	abuse, neglect, and exploitation.
11	"(2) Authorized activities.—
12	"(A) In general.—Grant funds awarded
13	under paragraph (1) shall be used for training
14	within a discipline as well as cross-training ac-
15	tivities that permit individuals in multiple dis-
16	ciplines to train together, fostering communica-
17	tion, coordinating efforts, and ensuring collabo-
18	ration.
19	"(B) TARGETED DISCIPLINES.—Groups
20	representing disciplines that will be targeted for
21	training through grants awarded under para-
22	graph (1) include—
23	"(i) physicians (geriatricians, family
24	physicians, internists, emergency physi-
25	cians, forensic pathologists and medical ex-

1	aminers, psychiatrists, and other special-
2	ists), and medical residents, interns, and
3	fellows;
4	"(ii) nurses and nurse's aides, includ-
5	ing geriatric nurse practitioners, directors
6	of nursing, and Sexual Abuse Nurse Ex-
7	aminers (SANE) nurses;
8	"(iii) social workers;
9	"(iv) public health and safety profes-
10	sionals including Emergency Medical Serv-
11	ices professionals;
12	"(v) therapists, including creative
13	arts, occupational, speech, and physical
14	therapists;
15	"(vi) State surveyors (who survey
16	nursing facilities and other long-term care
17	facilities);
18	"(vii) long-term care facility and hos-
19	pital staff;
20	"(viii) coroners and funeral home op-
21	erators;
22	"(ix) Federal, State, and local offices
23	with responsibility for elder justice or long-
24	term care matters;

1	"(x) employees or contractors of State
2	and local agencies with responsibility for
3	training persons who provide adult protec-
4	tive services;
5	"(xi) State Long-Term Care Ombuds-
6	men;
7	"(xii) victim advocates and advocates
8	for elders and individuals with disabilities;
9	"(xiii) individuals involved in volun-
10	teer organizations (including faith-based
11	organizations) who are involved in issues of
12	elder abuse, neglect, and exploitation;
13	"(xiv) police officers, sheriffs, detec-
14	tives, firefighters, Federal and State inves-
15	tigators, public safety officers, and correc-
16	tions personnel;
17	"(xv) Federal, State, and local pros-
18	ecutors, attorneys in private practice in-
19	volved in elder justice issues, and judges
20	and court employees;
21	"(xvi) TRIADs (federally recognized
22	partnerships of elders, sheriff departments,
23	and the American Association of Retired
24	Persons);
25	"(xvii) elder service officers:

1	"(xviii) individuals who work with the
2	public, including bank personnel, postal
3	workers, utility workers, providers of
4	home-delivered meals, and others who may
5	work with elders;
6	"(xix) students in professional and
7	paraprofessional schools, internships, fel-
8	lowships, and other training programs in a
9	relevant profession;
10	"(xx) fiduciaries, including guardians,
11	conservators, and agents under powers of
12	attorney; and
13	"(xxi) staff and volunteers of domestic
14	violence and child abuse and neglect pro-
15	grams.
16	"(g) Pilot Project To Evaluate Utility of
17	SERVICES TO ELDERS IN NEED.—The Secretary, acting
18	through the Director of the Office of Elder Justice in the
19	Department of Health and Human Services, and after
20	consultation with the Director of the Office of Elder Jus-
21	tice in the Department of Justice, is authorized to award
22	grants to develop and implement pilot projects designed
23	to ameliorate gaps in basic elder justice-related health, so-
24	cial, or protective services, with the goal of identifying

1	what types of services are most useful to elders in need,
2	and in what contexts the services are useful.
3	"(h) Increasing the Number of Health Care
4	PROFESSIONALS WITH GERIATRIC TRAINING.—The Sec-
5	retary shall establish programs to increase—
6	"(1) the number of health care professionals
7	(including physicians, nurses, nursing personnel, so-
8	cial workers, and therapists) and students in the
9	health care professions, who receive education and
10	training related to geriatrics; and
11	"(2) the number of such professionals who pro-
12	vide health care related to geriatrics.
13	"(i) Special Needs Grants.—
14	"(1) Grants authorized.—The Secretary
15	may award grants to eligible entities to identify, ad-
16	dress, and make recommendations on meeting the
17	special needs of underserved populations of elders.
18	"(2) POPULATIONS INCLUDED.—The grant
19	funds awarded pursuant to paragraph (1) shall be
20	used to fund programs including the following:
21	"(A) Rural settings.—Programs de-
22	signed to meet the needs of elders living in
23	rural locations, including the needs of their in-
24	formal caregivers and fiduciaries. The programs
25	shall include—

1	"(i) strategies to decrease isolation;
2	"(ii) training for informal caregivers
3	and fiduciaries;
4	"(iii) activities involving collaboration
5	between the entities and local secondary
6	schools and institutions of higher education
7	to offer classes for credit, focusing on
8	training individuals to work with elders
9	and caregivers;
10	"(iv) training for volunteers to serve
11	in rural communities; and
12	"(v) strategies on the use of advance
13	planning to avoid the need for a guardian
14	or other fiduciary.
15	"(B) Minority populations.—Programs
16	designed to meet the needs of elders in minority
17	populations, including culturally and linguis-
18	tically appropriate programs.
19	"(C) Indian tribes.—Programs designed
20	to provide necessary services to elders who are
21	members of Indian tribes including successful
22	programs in elder abuse, neglect, and exploi-
23	tation prevention and treatment that target In-
24	dian populations. The entities carrying out the
25	programs shall deliver services and distribute

1 educational information on elder abuse, neglect, 2 and exploitation to Indian tribes and other pol-3 icymakers, health and social service providers, 4 law enforcement, and researchers with a par-5 ticular interest in elders who are members of 6 Indian tribes. 7

## "(j) Public Awareness Grants.—

- "(1) Grants authorized.—The Secretary and the Attorney General, after consultation with the advisory board established under section 2214 and the coordinating council established under section 2213, shall jointly award 1 grant to a national organization, or 1 or more grants to eligible entities, to conduct a national multimedia campaign designed to raise awareness about elder abuse, neglect, and exploitation.
- "(2) AUTHORIZED ACTIVITIES.—Grant funds awarded under paragraph (1) shall be used for activities including the following:
  - "(A) Raising public awareness regarding financial schemes that target elders.
- "(B) Pilot testing of the effectiveness of various types of multimedia campaigns in raising awareness about—

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1	"(i) the types of elder abuse, neglect,
2	and exploitation;
3	"(ii) steps to take if an individual sus-
4	pects elder abuse, neglect, or exploitation
5	has occurred; and
6	"(iii) ways to prevent elder abuse, ne-
7	glect, or exploitation.
8	"(k) Elder Justice Innovation Fund.—The Sec-
9	retary and the Attorney General are authorized to jointly
10	award grants to individuals or entities working in the elder
11	justice field or related fields for research, a demonstration
12	project, development or implementation of a promising
13	program or practice, or another innovative effort, that
14	might not otherwise be funded or pursued in the absence
15	of a grant under this subsection.
16	"SEC. 2223. STUDIES.
17	"(a) Roles of Entities Responding to Elder
18	Abuse, Neglect, and Exploitation.—
19	"(1) IN GENERAL.—The Secretary of Health
20	and Human Services and the Attorney General shall
21	jointly sponsor or conduct a study of the roles and
22	responsibilities of government and government-fund-
23	ed entities responsible for responding to, inves-
24	tigating, and taking other actions in response to re-

1	ports of elder abuse, neglect, and exploitation includ-
2	ing—
3	"(A) State and local agencies with the re-
4	sponsibility for adult protective services;
5	"(B) the State Long-Term Care Ombuds-
6	men;
7	"(C) law enforcement (including prosecu-
8	tors);
9	"(D) fiduciaries;
10	"(E) judges and other court personnel; and
11	"(F) such other social and protective serv-
12	ice, advocacy, and protection organizations as
13	the Secretary and the Attorney General deter-
14	mine to be appropriate.
15	"(2) Goals.—The goals of the study author-
16	ized in paragraph (1) (which may be conducted in
17	distinct sections, if there is overall coordination)
18	are—
19	"(A) to identify gaps in detection of, inves-
20	tigation of, and intervention in elder abuse, ne-
21	glect, and exploitation;
22	"(B) to improve the response to elder
23	abuse, neglect, and exploitation; and
24	"(C) to reduce elder victimization and its
25	consequences by assessing and improving the

1	systems created to address reports of the prob-
2	lems.
3	"(3) Authorized activities.—In conducting
4	the study authorized in paragraph (1), the Director
5	shall—
6	"(A) conduct an evaluation of—
7	"(i) how the social and protective
8	service, advocacy, protection, judicial, and
9	law enforcement entities and systems are
10	operating;
11	"(ii) the interplay and allocation of re-
12	sponsibilities among those entities;
13	"(iii) how that allocation differs from
14	community to community and State to
15	State; and
16	"(iv) how those differences impact the
17	population intended to be protected by the
18	entities and systems;
19	"(B) make recommendations on how to
20	clarify the roles (at the national level) of enti-
21	ties such as State agencies with responsibility
22	for adult protective services, the State Long-
23	Term Care Ombudsmen, and other protection
24	and advocacy entities to enhance efficiency,
25	eliminate gaps in service, and identify con-

flicting mandates and duplication of efforts;

and

"(C) evaluate how various communities delineate the roles and responsibilities of the types of entities described in subparagraph (A) in order to identify and recommend effective models and methods to duplicate the delineation efforts (such as duplication through memoranda of understanding).

10 "(b) Family Elder Abuse, Neglect, and Ex-11 Ploitation Study.—

"(1) In General.—The Director of the Centers for Disease Control and Prevention (in this subsection referred to as the 'Director'), after consultation with the Director of the Office of Elder Justice in the Department of Health and Human Services and the Director of the Office of Elder Justice in the Department of Justice, shall conduct a study to determine the best method to address elder abuse, neglect, and exploitation from a public health perspective, including examining methods to reduce elder abuse, neglect, and exploitation committed by family members.

"(2) COLLABORATION.—The Director, in carrying out activities under this subsection, shall col-

laborate with the Director of the National Institute
on Aging, the Director of the Office of Elder Justice
in the Department of Health and Human Services,
the Director of the Office of Elder Justice in the
Department of Justice, the heads of State agencies
with responsibility for adult protective services, and
the heads of such other entities as the Director determines appropriate.

## 9 "SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND

10 TRAINING.

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- "(a) Forensic Centers.—
- "(1) GRANTS.—The Secretary shall make
  grants to appropriate entities to establish and operate stationary and mobile forensic centers, to develop forensic expertise regarding, and provide services relating to, elder abuse, neglect, and exploitation.
  - "(2) COORDINATION AMONG FORENSIC CENTERS AND CENTERS OF EXCELLENCE.—The entities establishing and operating the forensic centers shall coordinate activities on an ongoing basis with the Centers of Excellence described in section 2222(b)(1) and with the Excellence Advisory Committee described in section 2222(b)(5). Such coordination shall include ongoing communication among

the entities, the Centers of Excellence, and the Excellence Advisory Committee. The entities shall adhere to the procedures and mechanisms developed by the Excellence Advisory Committee including procedures and mechanisms relating to the sharing of data.

"(3) STATIONARY FORENSIC CENTERS.—The Secretary shall make 4 of the grants described in paragraph (1) to institutions of higher education with demonstrated expertise in forensics or commitment to preventing or treating elder abuse, neglect, or exploitation, to establish and operate stationary forensic centers. The Secretary shall make at least 2 of the 4 grants to an entity operating a Center of Excellence described in section 2222(b)(1) at an institution of higher education.

"(4) MOBILE CENTERS.—The Secretary shall make 6 of the grants described in paragraph (1) to appropriate entities to establish and operate mobile forensic centers.

## "(5) Use of funds.—

"(A) DEVELOPMENT OF FORENSIC MARK-ERS AND METHODOLOGIES.—An entity that receives a grant under this subsection shall use funds made available through the grant to as-

1	sist in the determination of whether abuse or
2	neglect occurred, a crime was committed, to
3	conduct research to describe and disseminate
4	information on—
5	"(i) forensic markers that indicate a
6	case in which elder abuse, neglect, or ex-
7	ploitation may have occurred; and
8	"(ii) methodologies for determining, in
9	such a case, when and how health care,
10	emergency service, social and protective
11	service, and legal service providers should
12	intervene and when the providers should
13	report the case to law enforcement authori-
14	ties.
15	"(B) Applications.—An entity that re-
16	ceives a grant under this subsection shall use
17	funds made available through the grant to de-
18	velop forensic expertise regarding elder abuse,
19	neglect, and exploitation, in order to provide
20	medical and forensic evaluation, therapeutic
21	intervention, victim support and advocacy, case
22	review, and case tracking.
23	"(C) COLLECTION OF EVIDENCE.—An en-
24	tity operating a Center of Excellence described
25	in section 2222(b)(1) that receives a grant

1	under this subsection shall use funds made
2	available through the grant to develop the ca-
3	pacity to collect forensic evidence, including col-
4	lecting forensic evidence relating to a potential
5	determination of elder abuse, neglect, or exploi-
6	tation.
7	"(b) Training To Develop Expertise in Geri-
8	ATRIC FORENSICS.—
9	"(1) Fellowship programs.—
10	"(A) IN GENERAL.—The Secretary shall
11	provide fellowships to eligible individuals, to en-
12	able the individuals to obtain training through
13	a standard forensic science training program.
14	"(B) ELIGIBLE INDIVIDUALS.—To be eligi-
15	ble to receive a fellowship under this paragraph
16	an individual shall be a physician who—
17	"(i) is board certified or board eligible
18	in internal medicine or family practice;
19	"(ii) has completed a program in geri-
20	atrics that meets such criteria as the Sec-
21	retary may prescribe; and
22	"(iii) has entered into an agreement
23	with the Secretary to provide the team
24	training described in subparagraph (C)

1	after receiving the training described in
2	subparagraph (A).
3	"(C) TEAM TRAINING.—An individual who
4	receives a fellowship under this paragraph shall
5	provide training in forensic geriatrics to inter-
6	disciplinary teams of health care professionals.
7	"(2) OTHER PROGRAMS.—The Secretary shall
8	establish programs, and make grants to carry out
9	the programs, to provide forensic training to experi-
10	enced geriatricians.
11	"Subtitle C—Increasing Security,
	O 1'4 1 O T.C.
12	Quality, and Consumer Informa-
12 13	tion for Long-Term Care
13	tion for Long-Term Care
13 14	tion for Long-Term Care "CHAPTER 1—INCREASING SECURITY FOR
13 14 15	tion for Long-Term Care "CHAPTER 1—INCREASING SECURITY FOR LONG-TERM CARE
13 14 15 16	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR  LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES
13 14 15 16	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR  LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES  OCCURRING IN FEDERALLY FUNDED LONG-
113 114 115 116 117	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR  LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES  OCCURRING IN FEDERALLY FUNDED LONG- TERM CARE FACILITIES.
13 14 15 16 17 18	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES  OCCURRING IN FEDERALLY FUNDED LONG- TERM CARE FACILITIES.  "(a) DETERMINATION AND NOTIFICATION.—
13 14 15 16 17 18 19 20	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES  OCCURRING IN FEDERALLY FUNDED LONG- TERM CARE FACILITIES.  "(a) DETERMINATION AND NOTIFICATION.—  "(1) DETERMINATION.—Except as provided in
13 14 15 16 17 18 19 20 21	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES  OCCURRING IN FEDERALLY FUNDED LONG- TERM CARE FACILITIES.  "(a) DETERMINATION AND NOTIFICATION.—  "(1) DETERMINATION.—Except as provided in paragraph (2), the owner or operator of each long-
13 14 15 16 17 18 19 20 21	tion for Long-Term Care  "CHAPTER 1—INCREASING SECURITY FOR LONG-TERM CARE  "SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES  OCCURRING IN FEDERALLY FUNDED LONG- TERM CARE FACILITIES.  "(a) DETERMINATION AND NOTIFICATION.—  "(1) DETERMINATION.—Except as provided in paragraph (2), the owner or operator of each long- term care facility that receives Federal funds shall

"(2) SINGLE POSITIVE DETERMINATION.—The owner or operator shall make the determination for a year unless the owner or operator determined that the facility received that amount during any previous year.

"(3) NOTIFICATION.—If the owner or operator determines that the facility received that amount during any year, the owner or operator shall annually notify each individual described in subsection (b) of the obligation to comply with subsection (b).

## "(b) Reporting Requirement.—

- "(1) IN GENERAL.—Each individual who is an owner, operator, employee, manager, agent, or contractor of a long-term care facility that is the subject of a determination described in subsection (a)(3) shall report to 1 or more law enforcement entities for the jurisdiction in which the facility is located, any reasonable suspicion of a crime (as defined by the law of the applicable political subdivision) against any person who is a resident of or receiving care from the facility.
- "(2) Timing.—If the events that cause the suspicion—
- 24 "(A) result in serious bodily injury, the individual shall report the suspicion immediately,

1	but not later than 2 hours after forming the
2	suspicion; and
3	"(B) do not result in serious bodily injury
4	the individual shall report the suspicion not
5	later than 24 hours after forming the suspicion
6	"(c) Penalty.—
7	"(1) In general.—If an individual described
8	in subsection (b) violates subsection (b)—
9	"(A) the individual shall be fined not more
10	than \$200,000 or subject to a civil money pen-
11	alty of not more than \$200,000; or
12	"(B) the Secretary shall classify the indi-
13	vidual as an excluded individual, for a period of
14	not more than 3 years.
15	"(2) Increased Harm.—If an individual de-
16	scribed in subsection (b) violates subsection (b), and
17	the violation exacerbates the harm to the victim of
18	the crime or results in harm to another person—
19	"(A) the individual shall be fined not more
20	than \$200,000 or subject to a civil money pen-
21	alty of not more than \$200,000; and
22	"(B) the Secretary shall classify the indi-
23	vidual as an excluded individual, for a period of
24	not more than 3 years.

1	"(3) Excluded individual.—During any pe-
2	riod for which an individual is classified as an ex-
3	cluded individual under this paragraph, an entity
4	that employs the individual shall be ineligible to re-
5	ceive funds under the medicare program under title
6	XVIII or the medicaid program under title XIX.
7	"(4) Extenuating circumstances.—The
8	Secretary may take into account the financial bur-
9	den on providers with underserved populations in de-
10	termining the penalty.
11	"(d) Regulations.—The Secretary, after consulting
12	with the Attorney General, shall issue regulations to carry
13	out this section.
14	"CHAPTER 2—IMPROVING THE QUALITY
14	"CHAPTER 2—IMPROVING THE QUALITY
14 15	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE
<ul><li>14</li><li>15</li><li>16</li></ul>	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE  "SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG-
14 15 16 17	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE  "SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG- TERM CARE STAFFING.
14 15 16 17 18	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE  "SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG- TERM CARE STAFFING.  "(a) GENERAL AUTHORITY.—The Administrator of
14 15 16 17 18	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE  "SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG- TERM CARE STAFFING.  "(a) GENERAL AUTHORITY.—The Administrator of the Centers for Medicare & Medicaid Services (in this sec-
14 15 16 17 18 19 20	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE  "SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG- TERM CARE STAFFING.  "(a) GENERAL AUTHORITY.—The Administrator of the Centers for Medicare & Medicaid Services (in this section referred to as the 'Administrator') shall carry out ac-
14 15 16 17 18 19 20 21	"CHAPTER 2—IMPROVING THE QUALITY OF LONG-TERM CARE  "SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG- TERM CARE STAFFING.  "(a) GENERAL AUTHORITY.—The Administrator of the Centers for Medicare & Medicaid Services (in this section referred to as the 'Administrator') shall carry out activities, including activities described in subsection (b) and

1	"(b) Specific Programs To Enhance Training,
2	RECRUITMENT, AND RETENTION OF STAFF.—
3	"(1) Coordination with other programs
4	TO RECRUIT AND TRAIN LONG-TERM CARE STAFF.—
5	The Administrator shall coordinate activities with
6	the Secretary of Labor and the Assistant Secretary
7	for the Administration for Children and Families, in
8	order to provide incentives to participants in pro-
9	grams carried out under section 403(a)(5) and part
10	A of title IV to train for and seek employment pro-
11	viding direct care in a long-term care facility.
12	"(2) Career ladders and wage or benefit
13	INCREASES TO INCREASE STAFFING IN LONG-TERM
14	CARE FACILITIES.—
15	"(A) IN GENERAL.—The Administrator
16	shall make grants to eligible entities to carry
17	out programs through which the entities—
18	"(i) offer, to employees who provide
19	direct care in a long-term care facility,
20	continuing training and varying levels of
21	certification, based on observed clinical
22	care practices and the amount of time the
23	employees spend providing direct care; and
24	"(ii) provide, or make arrangements
25	with employers to provide, bonuses or

1	other increased compensation or benefits to
2	employees who achieve certification under
3	such a program.
4	"(B) APPLICATION.—To be eligible to re-
5	ceive a grant under this paragraph, an entity
6	shall submit an application to the Adminis-
7	trator at such time, in such manner, and con-
8	taining such information as the Administrator
9	may require.
10	"(c) Specific Programs To Improve Manage-
11	MENT PRACTICES.—
12	"(1) In General.—The Administrator shall
13	make grants to eligible organizations to enable the
14	organizations to provide training and technical as-
15	sistance to eligible persons (including administra-
16	tors, directors of nursing, staff developers, and
17	charge nurses) who establish or implement manage-
18	ment practices for long-term care facilities.
19	"(2) Use of funds.—An organization that re-
20	ceives a grant under paragraph (1) shall use funds
21	made available through the grant—
22	"(A) to provide training and technical as-
23	sistance regarding management practices, that
24	are for employees that provide direct care in a
25	long-term care facility, and that are dem-

1	onstrated to promote retention of those employ-
2	ees, such as—
3	"(i) the establishment of basic human
4	resource policies that reward high perform-
5	ance, including policies that provide for im-
6	proved wages and benefits on the basis of
7	job reviews;
8	"(ii) the establishment of motivational
9	and thoughtful work organization prac-
10	tices;
11	"(iii) the creation of a workplace cul-
12	ture that respects and values caregivers
13	and their needs;
14	"(iv) the promotion of a workplace
15	culture that respects the rights of residents
16	of a long-term care facility and results in
17	improved care for the residents; and
18	"(v) the establishment of other pro-
19	grams that promote the provision of high
20	quality care, such as a continuing edu-
21	cation program that provides additional
22	hours of training, including on-the-job
23	training, for employees who are certified
24	nurse aides; or

- "(B) to disseminate training materials for the training described in subparagraph (A), and to provide the materials to the National Elder Justice Library established in section 2221(a)(4), so that the materials are available
- 7 "(3) APPLICATION.—To be eligible to receive a 8 grant under this subsection, an organization shall 9 submit an application to the Administrator at such 10 time, in such manner, and containing such informa-11 tion as the Administrator may require.

to other providers of such training.

- 12 "(d) Evaluating Programs.—After the first pro-
- 13 grams developed under this section have been completed,
- 14 the Administrator shall evaluate the outcomes of such pro-
- 15 grams in determining which future applications to fund.
- 16 "(e) Accountability Measures.—The Adminis-
- 17 trator shall develop accountability measures to assure that
- 18 funds made available under this section benefit the staff
- 19 who are the intended beneficiaries of the programs pro-
- 20 vided under this section, to promote increases and stability
- 21 in the long-term care workforce.
- 22 "(f) Compliance With Applicable Laws.—In
- 23 order to receive funds under this section, an eligible entity
- 24 shall comply with all applicable laws, regulations, and
- 25 guidelines.

1	"SEC. 2242. COLLABORATIVE EFFORTS TO ENHANCE COM-
2	MUNICATION ON PROMOTING QUALITY OF
3	AND PREVENTING ABUSE AND NEGLECT IN
4	LONG-TERM CARE.
5	"(a) In General.—The Director of the Agency for
6	Healthcare Research and Quality (in this section referred
7	to as the 'Director'), after consultation with the Attorney
8	General, may establish pilot projects to improve long-term
9	care. In carrying out the projects, the Director shall make
10	grants to eligible partnerships to develop collaborative and
11	innovative approaches to improve the quality of, including
12	preventing abuse and neglect in, long-term care.
13	"(b) Eligible Partnerships.—To be eligible to re-
14	ceive a grant under this section, a partnership shall be
15	a multidisciplinary community partnership, such as a
16	partnership consisting of representatives in a community
17	of nursing facility providers, advocates for residents of
18	long-term care facilities, State Long-Term Care Ombuds-
19	men, surveyors, the State agency with responsibility for
20	adult protective services, the State agency with responsi-
21	bility for licensing long-term care facilities, law enforce-
22	ment agencies, courts, family councils, residents, certified
23	nurse aides, registered nurses, physicians, and other ap-
24	propriate entities and individuals.
25	"(c) Application.—To be eligible to receive a grant
26	under this section a partnership shall submit an applica-

1	tion to the Director at such time, in such manner, and
2	containing such information as the Director may require.
3	"SEC. 2243. COLLABORATIVE EFFORTS TO DEVELOP CON-
4	SENSUS AROUND THE MANAGEMENT OF CER-
5	TAIN QUALITY-RELATED FACTORS.
6	"(a) In General.—The Director of the Agency for
7	Healthcare Research and Quality (in this section referred
8	to as the 'Director'), after consultation with the Attorney
9	General and the Advisory Board established under section
10	2214, may make grants to eligible entities to establish
11	multidisciplinary panels to address, and develop consensus
12	on, subjects relating to improving the quality of long-term
13	care. The Director shall make a limited number of such
14	grants, including at least 1 grant for the establishment
15	of such a panel to address, and develop consensus on,
16	methods of managing resident-to-resident abuse in long-
17	term care.
18	"(b) Use of Funds.—An entity that receives a
19	grant under this section shall—
20	"(1) establish a multidisciplinary panel to ad-
21	dress a specific subject; and
22	"(2) ensure that the panel uses the funds made
23	available through the grant to establish a goal with
24	respect to the subject, examine relevant research and
25	data, identify best practices with respect to the sub-

- 1 ject, determine the best way to carry out those best
- 2 practices in a practical and feasible manner, and de-
- 3 termine an effective manner of distributing informa-
- 4 tion on the subject.
- 5 "(c) Application.—To be eligible to receive a grant
- 6 under this section, an entity shall submit an application
- 7 to the Director at such time, in such manner, and con-
- 8 taining such information as the Director may require.

# 9 "CHAPTER 3—INCREASING CONSUMER

### 10 INFORMATION ABOUT LONG-TERM CARE

- 11 "SEC. 2251. LONG-TERM CARE CONSUMER CLEARING-
- 12 HOUSE.
- 13 "(a) IN GENERAL.—The Director of the Office of
- 14 Elder Justice in the Department of Health and Human
- 15 Services, in coordination with the Director of the Agency
- 16 for Healthcare Research and Quality and the Adminis-
- 17 trator of the Centers for Medicare & Medicaid Services,
- 18 shall establish a long-term care consumer clearinghouse in
- 19 the Department of Health and Human Services.
- 20 "(b) Information.—The clearinghouse shall be es-
- 21 tablished as part of the Elder Justice Resource Center (es-
- 22 tablished under section 2221) and shall provide com-
- 23 prehensive detailed information, in a consumer-friendly
- 24 form, to consumers about choices relating to long-term
- 25 care providers, such as information (including links to

1	websites and other resources that provide information)
2	about—
3	"(1) obtaining the services of, and employing,
4	caregivers who provide long-term care at an individ-
5	ual's home; and
6	"(2) options for residential long-term care, such
7	as—
8	"(A)(i) the type of care provided by nurs-
9	ing facilities; and
10	"(ii) the type of care provided by group
11	homes and other residential long-term care fa-
12	cilities that are not nursing facilities;
13	"(B) the benefits available through the
14	programs carried out under titles XVIII and
15	XIX of the Social Security Act (42 U.S.C. 1395
16	et seq. and 1396 et seq.); and
17	"(C) the care available through specifie
18	long-term care facilities, including data on the
19	satisfaction level of residents of, and families of
20	residents of, the facilities.
21	"(c) Providers.—In providing information on long-
22	term care providers under this section, the clearinghouse
23	shall provide information (from States and other sources)
24	on assisted living facilities, board and care facilities, con-

1	gregate care facilities, home health care providers, and
2	other long-term care providers.
3	"SEC. 2252. CONSUMER INFORMATION ABOUT THE CON-
4	TINUUM OF RESIDENTIAL LONG-TERM CARE
5	FACILITIES.
6	"(a) Study.—
7	"(1) IN GENERAL.—The Director of the Agency
8	for Healthcare Research and Quality, after consulta-
9	tion with the Director of the Office of Elder Justice
10	in the Department of Health and Human Services
11	and the Director of the Office of Elder Justice in
12	the Department of Justice shall, directly or through
13	a grant, conduct a study on consumer concerns re-
14	lating to residential long-term care facilities, other
15	than nursing facilities.
16	"(2) Specific topics.—The entity conducting
17	the study shall—
18	"(A) develop definitions for classes of the
19	residential long-term care facilities described in
20	paragraph (1); and
21	"(B) collect information on the prices of,
22	level of services provided by, oversight and en-
23	forcement provisions of, and admission and dis-
24	charge criteria of, the facilities.

1	"(b) Report.—The Director of the Agency for
2	Healthcare Research and Quality shall prepare a report
3	containing the results of the study, and submit the report
4	to the Elder Justice Coordinating Council established
5	under section 2213, the Committee on Ways and Means
6	of the House of Representatives, and the Special Com-
7	mittee on Aging of the Senate.
8	"Subtitle D—Administration
9	"SEC. 2261. EVALUATIONS.
10	"(a) Grants.—
11	"(1) In general.—In making a grant under a
12	provision of this title (other than this section), the
13	granting authority shall—
14	"(A) require the recipient of the grant
15	to—
16	"(i) reserve a portion of the funds
17	made available through the grant; and
18	"(ii) use the reserved funds to conduct
19	an evaluation of the other activities carried
20	out through the grant; or
21	"(B)(i) reserve a portion of the funds
22	available for the grant; and
23	"(ii) use the reserved funds to provide as-
24	sistance to an eligible entity to conduct an eval-

1	uation of the activities carried out through the
2	grant.
3	"(2) Use of funds.—A recipient of a grant
4	described in paragraph (1)(A), or assistance de-
5	scribed in paragraph (1)(B)(ii), shall use the funds
6	made available through the grant, or the assistance,
7	respectively, to conduct a validated evaluation of the
8	effectiveness of the activities described in subpara-
9	graph (A) or (B), respectively, of paragraph (1).
10	"(3) Applications.—
11	"(A) Submission.—
12	"(i) Grants for projects con-
13	TAINING EVALUATIONS.—To be eligible to
14	receive a grant for which the granting au-
15	thority requires the reservation described
16	in paragraph (1)(A)(i), an entity shall in-
17	clude a proposal for the evaluation in the
18	application submitted for the grant.
19	"(ii) Assistance for evalua-
20	TIONS.—To be eligible to receive assistance
21	under paragraph (1)(B)(ii), an entity shall
22	submit an application to the granting au-
23	thority at such time, in such manner, and

containing such information as the grant-

ing authority may require, including a proposal for the evaluation.

"(B) REVIEW AND ASSISTANCE.—An employee of the National Institute on Aging, and a private expert, with expertise in evaluation methodology shall review each proposal described in clause (i) or (ii) of subparagraph (A), and determine whether the methodology described in the proposal is adequate to gather meaningful information. If the employee and expert determine that the methodology is inadequate, the employee and expert shall recommend that the granting authority deny the application for the grant described in subparagraph (A)(i), or the assistance described in subparagraph (B)(ii), as appropriate, or make recommendations for how the application should be amended. If the granting authority denies the application on the basis of the proposal, the granting authority shall inform the applicant why the application was denied, and offer assistance to the applicant in modifying the proposal.

24 "(b) OTHER GRANTS.—The granting authority shall 25 make grants to appropriate entities to conduct validated

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- 1 evaluations of activities, to reduce elder abuse, neglect,
- 2 and exploitation, that are not funded under this title.
- 3 "(c) CONDITION OF PARTICIPATION.—As a condition
- 4 of participation in any grant under this title, individuals,
- 5 facilities, and other entities shall agree to be subject to
- 6 sections 3729 through 3733 of title 31, United States
- 7 Code and other applicable laws.

#### 8 "SEC. 2262. HUMAN SUBJECT RESEARCH.

- 9 "(a) In General.—For purposes of the application
- 10 of subpart A of part 46 of title 45, Code of Federal Regu-
- 11 lations to research conducted under this title, the term 'le-
- 12 gally authorized representative' means, unless otherwise
- 13 provided by law, the individual, or judicial or other body
- 14 authorized under the applicable law to consent to medical
- 15 treatment on behalf of another person.
- 16 "(b) Guidelines.—The Secretary of Health and
- 17 Human Services, through the Director of the National In-
- 18 stitute on Aging, after consultation with the Director of
- 19 the Office for Human Research Protections and the Excel-
- 20 lence Advisory Committee established under section
- 21 2222(b)(5), shall promulgate guidelines to assist research-
- 22 ers working in the area of elder abuse, neglect, and exploi-
- 23 tation, with issues relating to human subject protections.

1	"SEC. 2263. REGULATIONS.
2	"The Secretary may issue such regulations as may
3	be necessary to carry out this title.
4	"SEC. 2264. AUTHORIZATION OF APPROPRIATIONS.
5	"There are authorized to be appropriated to carry out
6	this title such sums as may be necessary for each of fiscal
7	years 2004 through 2010.".
8	SEC. 102. PATIENT ABUSE PREVENTION.
9	(a) Establishment of Program To Prevent
10	ABUSE OF NURSING FACILITY RESIDENTS.—
11	(1) Screening of Skilled Nursing Facil-
12	ITY AND NURSING FACILITY EMPLOYEE APPLI-
13	CANTS.—
14	(A) Medicare program.—Section
15	1819(b) of the Social Security Act (42 U.S.C.
16	1395i-3(b)) is amended by adding at the end
17	the following:
18	"(8) Screening of skilled nursing facil-
19	ITY WORKERS.—
20	"(A) Background checks on appli-
21	CANTS.—Subject to subparagraph (B)(ii), be-
22	fore hiring a skilled nursing facility worker, a
23	skilled nursing facility shall—
24	"(i) give the worker written notice

that the facility is required to perform

1	background checks with respect to appli-
2	cants;
3	"(ii) require, as a condition of employ-
4	ment, that such worker—
5	"(I) provide a written statement
6	disclosing any conviction for a rel-
7	evant crime;
8	"(II) provide a statement signed
9	by the worker authorizing the facility
10	to request the search and exchange of
11	criminal records;
12	"(III) provide in person to the
13	facility a copy of the worker's finger-
14	prints or thumb print, depending
15	upon available technology; and
16	"(IV) provide any other identi-
17	fication information the Secretary
18	may specify in regulation; and
19	"(iii) request through the appropriate
20	State agency that the State initiate a State
21	and national criminal background check on
22	such worker in accordance with the provi-
23	sions of subsection (e)(6) and submit to
24	such State agency the information de-

1	scribed in subclauses (II) through (IV) of
2	clause (ii).
3	"(B) Prohibition on Hiring of Abusive
4	WORKERS.—
5	"(i) In general.—A skilled nursing
6	facility may not knowingly employ any
7	skilled nursing facility worker who has any
8	conviction for a relevant crime.
9	"(ii) Provisional employment.—
10	After complying with the requirements of
11	clauses (i) and (ii) of subparagraph (A), a
12	skilled nursing facility may provide for a
13	provisional period of employment for a
14	skilled nursing facility worker pending
15	completion of the check against the back-
16	ground check described under subpara-
17	graph (A)(iii). Subject to clause (iii), such
18	facility shall maintain direct supervision of
19	the covered individual during the worker's
20	provisional period of employment.
21	"(iii) Exception for small rural
22	SKILLED NURSING FACILITIES.—In the
23	case of a small rural skilled nursing facility
24	(as defined by the Secretary), the Sec-
25	retary shall provide, by regulation after

consultation with providers of skilled nursing facility services and entities representing beneficiaries of such services, for an appropriate level of supervision with respect to any provisional employees employed by the facility in accordance with clause (ii). Such regulation should encourage the provision of direct supervision of such employees whenever practicable with respect to such a facility and if such supervision would not impose an unreasonable cost or other burden on the facility.

"(C) REPORTING REQUIREMENTS.—A skilled nursing facility shall report to the State any instance in which the facility determines that a skilled nursing facility worker has committed an act of resident neglect or abuse or misappropriation of resident property in the course of employment by the facility.

## "(D) Use of information.—

"(i) IN GENERAL.—A skilled nursing facility that obtains information about a skilled nursing facility worker pursuant to subparagraph (A)(iii) may use such information only for the purpose of determining

1	the suitability of the worker for employ-
2	ment.
3	"(ii) Immunity from liability.—A
4	skilled nursing facility that, in denying em-
5	ployment for an applicant (including dur-
6	ing the period described in subparagraph
7	(B)(ii)), reasonably relies upon information
8	about such applicant provided by the State
9	pursuant to subsection (e)(6) shall not be
10	liable in any action brought by such appli-
11	cant based on the employment determina-
12	tion resulting from the information.
13	"(iii) Criminal Penalty.—Whoever
14	knowingly violates the provisions of clause
15	(i) shall be fined in accordance with title
16	18, United States Code, imprisoned for not
17	more than 2 years, or both.
18	"(E) CIVIL PENALTY.—
19	"(i) In general.—A skilled nursing
20	facility that violates the provisions of this
21	paragraph shall be subject to a civil pen-
22	alty in an amount not to exceed—
23	"(I) for the first such violation
24	\$2,000; and

1	"(II) for the second and each
2	subsequent violation within any 5-year
3	period, \$5,000.
4	"(ii) Knowing retention of work-
5	ER.—In addition to any civil penalty under
6	clause (i), a skilled nursing facility that—
7	"(I) knowingly continues to em-
8	ploy a skilled nursing facility worker
9	in violation of subparagraph (A) or
10	(B); or
11	"(II) knowingly fails to report a
12	skilled nursing facility worker under
13	subparagraph (C),
14	shall be subject to a civil penalty in an
15	amount not to exceed \$5,000 for the first
16	such violation, and \$10,000 for the second
17	and each subsequent violation within any
18	5-year period.
19	"(F) Definitions.—In this paragraph:
20	"(i) Conviction for a relevant
21	CRIME.—The term 'conviction for a rel-
22	evant crime' means any Federal or State
23	criminal conviction for—

1	"(I) any offense described in
2	paragraphs (1) through (4) of section
3	1128(a); and
4	$"(\Pi)$ such other types of offenses
5	as the Secretary may specify in regu-
6	lations, taking into account the sever-
7	ity and relevance of such offenses, and
8	after consultation with representatives
9	of long-term care providers, represent-
10	atives of long-term care employees,
11	consumer advocates, and appropriate
12	Federal and State officials.
13	"(ii) Disqualifying information.—
14	The term 'disqualifying information' means
15	information about a conviction for a rel-
16	evant crime.
17	"(iii) Skilled nursing facility
18	WORKER.—The term 'skilled nursing facil-
19	ity worker' means any individual (other
20	than a volunteer) that has access to a pa-
21	tient of a skilled nursing facility under an
22	employment or other contract, or both,
23	with such facility. Such term includes indi-
24	viduals who are licensed or certified by the
25	State to provide such services, and non-

1	licensed individuals providing such services,
2	as defined by the Secretary, including
3	nurse assistants, nurse aides, home health
4	aides, and personal care workers and at-
5	tendants.".
6	(B) MEDICAID PROGRAM.—Section
7	1919(b) of the Social Security Act (42 U.S.C.
8	1396r(b)) is amended by adding at the end the
9	following new paragraph:
10	"(8) Screening of nursing facility work-
11	ERS.—
12	"(A) Background checks on appli-
13	CANTS.—Subject to subparagraph (B)(ii), be-
14	fore hiring a nursing facility worker, a nursing
15	facility shall—
16	"(i) give the worker written notice
17	that the facility is required to perform
18	background checks with respect to appli-
19	cants;
20	"(ii) require, as a condition of employ-
21	ment, that such worker—
22	"(I) provide a written statement
23	disclosing any conviction for a rel-
24	evant crime;

1	"(II) provide a statement signed
2	by the worker authorizing the facility
3	to request the search and exchange of
4	criminal records;
5	"(III) provide in person to the
6	facility a copy of the worker's finger-
7	prints or thumb print, depending
8	upon available technology; and
9	"(IV) provide any other identi-
10	fication information the Secretary
11	may specify in regulation; and
12	"(iii) request through the appropriate
13	State agency that the State initiate a State
14	and national criminal background check on
15	such worker in accordance with the provi-
16	sions of subsection (e)(8) and submit to
17	such State agency the information de-
18	scribed in subclauses (II) through (IV) of
19	clause (ii).
20	"(B) Prohibition on Hiring.—
21	"(i) In general.—A nursing facility
22	may not knowingly employ any nursing fa-
23	cility worker who has any conviction for a
24	relevant crime.

"(ii) Provisional Employment.—
After complying with the requirements of clauses (i) and (ii) of subparagraph (A), a nursing facility may provide for a provisional period of employment for a nursing facility worker pending completion of the check against the background check described under subparagraph (A)(iii). Subject to clause (iii), such facility shall maintain direct supervision of the worker during the worker's provisional period of employment.

"(iii) EXCEPTION FOR SMALL RURAL NURSING FACILITIES.—In the case of a small rural nursing facility (as defined by the Secretary), the Secretary shall provide, by regulation after consultation with providers of nursing facility services and entities representing beneficiaries of such services, for an appropriate level of supervision with respect to any provisional employees employed by the facility in accordance with clause (ii). Such regulation should encourage the provision of direct supervision of such employees whenever practicable with

1	respect to such a facility and if such super-
2	vision would not impose an unreasonable
3	cost or other burden on the facility.
4	"(C) Reporting requirements.—A
5	nursing facility shall report to the State any in-
6	stance in which the facility determines that a
7	nursing facility worker has committed an act of
8	resident neglect or abuse or misappropriation of
9	resident property in the course of employment
10	by the facility.
11	"(D) Use of information.—
12	"(i) In general.—A nursing facility
13	that obtains information about a nursing
14	facility worker pursuant to subparagraph
15	(A)(iii) may use such information only for
16	the purpose of determining the suitability
17	of the worker for employment.
18	"(ii) Immunity from liability.—A
19	nursing facility that, in denying employ-
20	ment for an applicant (including during
21	the period described in subparagraph
22	(B)(ii)), reasonably relies upon information
23	about such applicant provided by the State

pursuant to subsection (e)(8) shall not be

liable in any action brought by such appli-

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1	cant based on the employment determina-
2	tion resulting from the information.
3	"(iii) Criminal Penalty.—Whoever
4	knowingly violates the provisions of clause
5	(i) shall be fined in accordance with title
6	18, United States Code, imprisoned for not
7	more than 2 years, or both.
8	"(E) CIVIL PENALTY.—
9	"(i) In general.—A nursing facility
10	that violates the provisions of this para-
11	graph shall be subject to a civil penalty in
12	an amount not to exceed—
13	"(I) for the first such violation,
14	\$2,000; and
15	"(II) for the second and each
16	subsequent violation within any 5-year
17	period, \$5,000.
18	"(ii) Knowing retention of work-
19	ER.—In addition to any civil penalty under
20	clause (i), a nursing facility that—
21	"(I) knowingly continues to em-
22	ploy a nursing facility worker in viola-
23	tion of subparagraph (A) or (B); or

1	"(II) knowingly fails to report a
2	nursing facility worker under subpara-
3	graph (C),
4	shall be subject to a civil penalty in an
5	amount not to exceed \$5,000 for the first
6	such violation, and \$10,000 for the second
7	and each subsequent violation within any
8	5-year period.
9	"(F) Definitions.—In this paragraph:
10	"(i) Conviction for a relevant
11	CRIME.—The term 'conviction for a rel-
12	evant crime' means any Federal or State
13	criminal conviction for—
14	"(I) any offense described in
15	paragraphs (1) through (4) of section
16	1128(a); and
17	"(II) such other types of offenses
18	as the Secretary may specify in regu-
19	lations, taking into account the sever-
20	ity and relevance of such offenses, and
21	after consultation with representatives
22	of long-term care providers, represent-
23	atives of long-term care employees,
24	consumer advocates, and appropriate
25	Federal and State officials.

1	"(ii) Disqualifying information.—
2	The term 'disqualifying information' means
3	information about a conviction for a rel-
4	evant crime.
5	"(iii) Nursing facility worker.—
6	The term 'nursing facility worker' means
7	any individual (other than a volunteer)
8	that has access to a patient of a nursing
9	facility under an employment or other con-
10	tract, or both, with such facility. Such
11	term includes individuals who are licensed
12	or certified by the State to provide such
13	services, and nonlicensed individuals pro-
14	viding such services, as defined by the Sec-
15	retary, including nurse assistants, nurse
16	aides, home health aides, and personal care
17	workers and attendants.".
18	(C) Federal responsibilities.—
19	(i) Development of standard
20	FEDERAL AND STATE BACKGROUND CHECK
21	FORM.—The Secretary of Health and
22	Human Services, after consultation with
23	the Attorney General and representatives
24	of appropriate State agencies, shall develop

a model form that an applicant for employ-

ment at a nursing facility may complete
and Federal and State agencies may use to
conduct the criminal background checks
required under sections 1819(b)(8) and
1919(b)(8) of the Social Security Act (42
U.S.C. 1395i-3(b), 1396r(b)) (as added by
this section).

- (ii)Periodic EVALUATION.—The Secretary of Health and Human Services, after consultation with the Attorney General, periodically shall evaluate the background check system imposed under sections 1819(b)(8) and 1919(b)(8) of the Social Security Act (42 U.S.C. 1395i-3(b), 1396r(b)) (as added by this section) and shall implement changes, as necessary, based on available technology, to make the background check system more efficient and able to provide a more immediate response to long-term care providers using the system.
- (D) NO PREEMPTION OF STRICTER STATE LAWS.—Nothing in section 1819(b)(8) or 1919(b)(8) of the Social Security Act (42 U.S.C. 1395i-3(b)(8), 1396r(b)(8)) (as so

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1	added) shall be construed to supersede any pro-
2	vision of State law that—
3	(i) specifies a relevant crime for pur-
4	poses of prohibiting the employment of an
5	individual at a long-term care facility that
6	is not included in the list of such crimes
7	specified in such sections or in regulations
8	promulgated by the Secretary of Health
9	and Human Services to carry out such sec-
10	tions; or
11	(ii) requires a long-term care facility
12	(as so defined) to conduct a background
13	check prior to employing an individual in
14	an employment position that is not in-
15	cluded in the positions for which a back-
16	ground check is required under such sec-
17	tions.
18	(E) TECHNICAL AMENDMENTS.—Effective
19	as if included in the enactment of section 941
20	of the Medicare, Medicaid, and SCHIP Benefits
21	Improvement and Protection Act of 2000 (114
22	Stat. 2763A–585), as enacted into law by sec-
23	tion 1(a)(6) of Public Law 106–554, sections
24	1819(b) and 1919(b) of the Social Security Act

 $(42 \ U.S.C. \ 1395i-3(b), \ 1396r(b)), \ as \ amended$ 

1	by such section 941 (as so enacted into law) are
2	each amended by redesignating the paragraph
3	(8) added by such section as paragraph (9).
4	(2) Federal and state requirements con-
5	CERNING BACKGROUND CHECKS.—
6	(A) Medicare.—Section 1819(e) of the
7	Social Security Act (42 U.S.C. 1395i-3(e)) is
8	amended by adding at the end the following:
9	"(6) Federal and state requirements
10	CONCERNING CRIMINAL BACKGROUND CHECKS ON
11	SKILLED NURSING FACILITY EMPLOYEES.—
12	"(A) In general.—Upon receipt of a re-
13	quest by a skilled nursing facility pursuant to
14	subsection (b)(8) that is accompanied by the in-
15	formation described in subclauses (II) through
16	(IV) of subsection (b)(8)(A)(ii), a State, after
17	checking appropriate State records and finding
18	no disqualifying information (as defined in sub-
19	section (b)(8)(F)(ii)), shall immediately submit
20	such request and information to the Attorney
21	General and shall request the Attorney General
22	to conduct a search and exchange of records
23	with respect to the individual as described in
24	subpara@raph (B).

1	"(B) Search and exchange of
2	RECORDS BY ATTORNEY GENERAL.—Upon re-
3	ceipt of a submission pursuant to subparagraph
4	(A), the Attorney General shall direct a search
5	of the records of the Federal Bureau of Inves-
6	tigation for any criminal history records cor-
7	responding to the fingerprints and other posi-
8	tive identification information submitted. The
9	Attorney General shall provide any cor-
10	responding information resulting from the
11	search to the State.
12	"(C) State reporting of information
13	TO SKILLED NURSING FACILITY.—Upon receipt
14	of the information provided by the Attorney
15	General pursuant to subparagraph (B), the
16	State shall—
17	"(i) review the information to deter-
18	mine whether the individual has any con-
19	viction for a relevant crime (as defined in
20	subsection $(b)(8)(F)(i)$ ; and
21	"(ii) immediately report to the skilled
22	nursing facility in writing the results of
23	such review.
24	"(D) FEES FOR PERFORMANCE OF CRIMI-
25	NAL BACKGROUND CHECKS.—

1	"(i) Authority to charge fees.—
2	"(I) ATTORNEY GENERAL.—The
3	Attorney General may charge a fee to
4	any State requesting a search and ex-
5	change of records pursuant to this
6	paragraph and subsection (b)(8) for
7	conducting the search and providing
8	the records. The amount of such fee
9	shall not exceed the lesser of the ac-
10	tual cost of such activities or \$50.
11	Such fees shall be available to the At-
12	torney General, or, in the Attorney
13	General's discretion, to the Federal
14	Bureau of Investigation until ex-
15	pended.
16	"(II) STATE.—A State may
17	charge a skilled nursing facility a fee
18	for initiating the criminal background
19	check under this paragraph and sub-
20	section (b)(8), including fees charged
21	by the Attorney General, and for per-
22	forming the review and report re-
23	quired by subparagraph (C). The
24	amount of such fee shall not exceed
25	the actual cost of such activities.

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1	"(ii) Prohibition on Charging Ap-
2	PLICANTS OR EMPLOYEES.—An entity may
3	not impose on an applicant for employment
4	or an employee any charges relating to the
5	performance of a background check under
6	this paragraph.
7	"(E) REGULATIONS.—
8	"(i) In general.—In addition to the
9	Secretary's authority to promulgate regula-
10	tions under this title, the Attorney Gen-
11	eral, after consultation with the Secretary,
12	may promulgate such regulations as are
13	necessary to carry out the Attorney Gen-
14	eral's responsibilities under this paragraph

"(ii) APPEAL PROCEDURES.—The Attorney General, after consultation with the Secretary, shall promulgate such regulations as are necessary to establish procedures by which an applicant or employee may appeal or dispute the accuracy of the

and subsection (b)(9), including regula-

tions regarding the security confidentiality,

accuracy, use, destruction, and dissemina-

tion of information, audits and record-

keeping, and the imposition of fees.

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1	information obtained in a background
2	check conducted under this paragraph. Ap-
3	peals shall be limited to instances in which
4	an applicant or employee is incorrectly
5	identified as the subject of the background
6	check, or when information about the ap-
7	plicant or employee has not been updated
8	to reflect changes in the applicant's or em-
9	ployee's criminal record.
10	"(F) Report.—Not later than 2 years
11	after the date of enactment of this paragraph,
12	the Attorney General shall submit a report to
13	Congress on—
14	"(i) the number of requests for
15	searches and exchanges of records made
16	under this section;
17	"(ii) the disposition of such requests;
18	and
19	"(iii) the cost of responding to such
20	requests.".
21	(B) Medicaid.—Section 1919(e) of the
22	Social Security Act (42 U.S.C. 1396r(e)) is
23	amended by adding at the end the following:

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"(8)	FEDERAL	AND	STATE	REQUIRE	EMENTS
CONCERNI	NG CRIMIN.	AL BA	CKGROU	ND CHEC	cks on
NURSING	FACILITY EN	IPLOVI	EES —		

"(A) IN GENERAL.—Upon receipt of a request by a nursing facility pursuant to subsection (b)(8) that is accompanied by the information described in subclauses (II) through (IV) of subsection (b)(8)(A)(ii), a State, after checking appropriate State records and finding no disqualifying information (as defined in subsection (b)(8)(F)(ii)), shall immediately submit such request and information to the Attorney General and shall request the Attorney General to conduct a search and exchange of records with respect to the individual as described in subparagraph (B).

"(B) SEARCH AND **EXCHANGE** OF RECORDS BY ATTORNEY GENERAL.—Upon receipt of a submission pursuant to subparagraph (A), the Attorney General shall direct a search of the records of the Federal Bureau of Investigation for any criminal history records corresponding to the fingerprints and other positive identification information submitted. The shall Attorney General provide any cor-

1	responding information resulting from the
2	search to the State.
3	"(C) STATE REPORTING OF INFORMATION
4	TO NURSING FACILITY.—Upon receipt of the in-
5	formation provided by the Attorney General
6	pursuant to subparagraph (B), the State
7	shall—
8	"(i) review the information to deter-
9	mine whether the individual has any con-
10	viction for a relevant crime (as defined in
11	subsection $(b)(8)(F)(i)$ ; and
12	"(ii) immediately report to the nurs-
13	ing facility in writing the results of such
14	review.
15	"(D) Fees for Performance of Crimi-
16	NAL BACKGROUND CHECKS.—
17	"(i) Authority to charge fees.—
18	"(I) ATTORNEY GENERAL.—The
19	Attorney General may charge a fee to
20	any State requesting a search and ex-
21	change of records pursuant to this
22	paragraph and subsection (b)(8) for
23	conducting the search and providing
24	the records. The amount of such fee
25	shall not exceed the lesser of the ac-

1	tual cost of such activities or \$50.
2	Such fees shall be available to the At-
3	torney General, or, in the Attorney
4	General's discretion, to the Federal
5	Bureau of Investigation, until ex-
6	pended.
7	"(II) State may
8	charge a nursing facility a fee for ini-
9	tiating the criminal background check
10	under this paragraph and subsection
11	(b)(8), including fees charged by the
12	Attorney General, and for performing
13	the review and report required by sub-
14	paragraph (C). The amount of such
15	fee shall not exceed the actual cost of
16	such activities.
17	"(ii) Prohibition on Charging ap-
18	PLICANTS OR EMPLOYEES.—An entity may
19	not impose on an applicant for employment
20	or an employee any charges relating to the
21	performance of a background check under
22	this paragraph.
23	"(E) REGULATIONS.—
24	"(i) IN GENERAL.—In addition to the
25	Secretary's authority to promulgate regula-

eral, after consultation with the Secretary, may promulgate such regulations as are necessary to carry out the Attorney General's responsibilities under this paragraph and subsection (b)(8), including regulations regarding the security, confidentiality, accuracy, use, destruction, and dissemination of information, audits and recordkeeping, and the imposition of fees.

"(ii) APPEAL PROCEDURES.—The Attorney General, after consultation with the Secretary, shall promulgate such regulations as are necessary to establish procedures by which an applicant or employee may appeal or dispute the accuracy of the information obtained in a background check conducted under this paragraph. Appeals shall be limited to instances in which an applicant or employee is incorrectly identified as the subject of the background check, or when information about the applicant or employee has not been updated to reflect changes in the applicant's or employee's criminal record.

1	"(F) Report.—Not later than 2 years
2	after the date of enactment of this paragraph,
3	the Attorney General shall submit a report to
4	Congress on—
5	"(i) the number of requests for
6	searches and exchanges of records made
7	under this section;
8	"(ii) the disposition of such requests;
9	and
10	"(iii) the cost of responding to such
11	requests.".
12	(3) Application to other entities pro-
13	VIDING HOME HEALTH OR LONG-TERM CARE SERV-
14	ICES.—
15	(A) Medicare.—Part D of title XVIII of
16	the Social Security Act (42 U.S.C. 1395x et
17	seq.) is amended by adding at the end the fol-
18	lowing:
19	"APPLICATION OF SKILLED NURSING FACILITY PREVEN-
20	TIVE ABUSE PROVISIONS TO ANY PROVIDER OF
21	SERVICES OR OTHER ENTITY PROVIDING HOME
22	HEALTH OR LONG-TERM CARE SERVICES
23	"Sec. 1897. (a) In General.—The requirements of
24	subsections (b)(8) and (e)(6) of section 1819 shall apply
25	to any provider of services or any other entity that is eligi-
26	ble to be paid under this title for providing home health

1	services, hospice care (including routine home care and
2	other services included in hospice care under this title),
3	or long-term care services to an individual entitled to bene-
4	fits under part A or enrolled under part B, including an
5	individual provided with a Medicare+Choice plan offered
6	by a Medicare+Choice organization under part C (in this
7	section referred to as a 'medicare beneficiary').
8	"(b) Supervision of Provisional Employees.—
9	"(1) In general.—With respect to an entity
10	that provides home health services, such entity shall
11	be considered to have satisfied the requirements of
12	section $1819(b)(8)(B)(ii)$ or $1919(b)(8)(B)(ii)$ if the
13	entity meets such requirements for supervision of
14	provisional employees of the entity as the Secretary
15	shall, by regulation, specify in accordance with para-
16	graph (2).
17	"(2) Requirements.—The regulations re-
18	quired under paragraph (1) shall provide the fol-
19	lowing:
20	"(A) Supervision of a provisional employee
21	shall consist of ongoing, good faith, verifiable
22	efforts by the supervisor of the provisional em-
23	ployee to conduct monitoring and oversight ac-
24	tivities to ensure the safety of a medicare bene-

ficiary.

1	"(B) For purposes of subparagraph (A),
2	monitoring and oversight activities may include
3	(but are not limited to) the following:
4	"(i) Follow-up telephone calls to the
5	medicare beneficiary.
6	"(ii) Unannounced visits to the medi-
7	care beneficiary's home while the provi-
8	sional employee is serving the medicare
9	beneficiary.
10	"(iii) To the extent practicable, lim-
11	iting the provisional employee's duties to
12	serving only those medicare beneficiaries in
13	a home or setting where another family
14	member or resident of the home or setting
15	of the medicare beneficiary is present.
16	"(C) In promulgating such regulations, the
17	Secretary shall take into account the staffing
18	and geographic issues faced by small rural enti-
19	ties (as defined by the Secretary) that provide
20	home health services, hospice care (including
21	routine home care and other services included
22	in hospice care under this title), or other long-
23	term care services. Such regulations should en-
24	courage the provision of monitoring and over-
25	sight activities whenever practicable with re-

1	spect to such an entity, and if such activities
2	would not impose an unreasonable cost or other
3	burden on the entity.".
4	(B) Medicaid.—Section 1902(a) of the
5	Social Security Act (42 U.S.C. 1396a) is
6	amended—
7	(i) in paragraph (64), by striking
8	"and" at the end;
9	(ii) in paragraph (65), by striking the
10	period and inserting "; and; and
11	(iii) by inserting after paragraph (65)
12	the following:
13	"(66) provide that any entity that is eligible to
14	be paid under the State plan for providing home
15	health services, hospice care (including routine home
16	care and other services included in hospice care
17	under title XVIII), or long-term care services for
18	which medical assistance is available under the State
19	plan to individuals requiring long-term care complies
20	with the requirements of subsections (b)(8) and
21	(e)(8) of section 1919 and section 1897(b) (in the
22	same manner as such section applies to a medicare
23	beneficiary).".
24	(b) Prevention and Training Demonstration
25	Project.—

- 1 (1) ESTABLISHMENT.—The Secretary of Health
  2 and Human Services shall establish a demonstration
  3 program to provide grants to develop information on
  4 best practices in patient abuse prevention training
  5 (including behavior training and interventions) for
  6 managers and staff of hospital and health care fa7 cilities.
  - (2) ELIGIBILITY.—To be eligible to receive a grant under paragraph (1), an entity shall be a public or private nonprofit entity and prepare and submit to the Secretary of Health and Human Services an application at such time, in such manner, and containing such information as the Secretary may require.
  - (3) USE OF FUNDS.—Amounts received under a grant under this subsection shall be used to—
    - (A) examine ways to improve collaboration between State health care survey and provider certification agencies, long-term care ombudsman programs, the long-term care industry, and local community members;
    - (B) examine patient care issues relating to regulatory oversight, community involvement, and facility staffing and management with a

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1	focus on staff training, staff stress manage-
2	ment, and staff supervision;
3	(C) examine the use of patient abuse pre-
4	vention training programs by long-term care en-
5	tities, including the training program developed
6	by the National Association of Attorneys Gen-
7	eral, and the extent to which such programs are
8	used; and
9	(D) identify and disseminate best practices
10	for preventing and reducing patient abuse.
11	(4) Authorization of appropriations.—
12	There are authorized to be appropriated to carry out
13	this subsection such sums as may be necessary.
14	(c) Sense of the Senate Regarding the Estab-
15	LISHMENT OF A NATIONAL BACKGROUND CHECK SYSTEM
16	FOR LONG-TERM CARE EMPLOYEES.—
17	(1) FINDINGS.—The Senate makes the fol-
18	lowing findings:
19	(A) Nearly 1,500,000 Americans reside in
20	17,000 nursing homes throughout the Nation,
21	and the vast majority of nursing homes partici-
22	pate in the medicare and medicaid programs.
23	(B) The Federal Government spent
24	\$82,100,000,000 through the medicare and

medicaid programs in fiscal year 2000 for longterm care services.

- (C) The impending retirement of the baby boom generation will greatly increase the demand and need for quality long-term care, and it is incumbent on Congress and the President to ensure that medicare and medicaid beneficiaries are protected from abuse, neglect, and mistreatment.
- (D) On July 30, 2001, the minority staff of the special investigations division of the Committee on Government Reform of the House of Representatives issued a report which found that in the past 2 years, over 30 percent of nursing homes in the United States were cited for a physical, sexual, or verbal abuse violation that had the potential to harm residents, and nearly 10 percent of nursing homes had violations that caused actual harm to residents.
- (E) Although the majority of long-term care facilities do an excellent job in caring for elderly and disabled patients, incidents of abuse and neglect and mistreatment do occur at an unacceptable rate and are not limited to nursing homes alone.

1	(F) Without a national background check
2	system to screen applicants for employment, all
3	long-term care providers, including nursing fa-
4	cilities, home health, home care, and hospice
5	providers, are at risk for hiring workers with a
6	history of abuse and violence.
7	(G) A March 2002 report by the General
8	Accounting Office found that few prosecutions
9	and criminal convictions result from allegations
10	of abuse in nursing homes.
11	(H) Federal law requires all States to
12	maintain a nurse aide registry which includes
13	any substantiated findings of abuse committed
14	by nurse aides in nursing homes.
15	(I) In March 2002, the General Account-
16	ing Office testified before the Special Com-
17	mittee on Aging of the Senate that the existing
18	State registries contained significant gaps be-
19	cause many nursing home employees are not in-
20	cluded in the registries and the registries do not
21	track abuses committed in other States.
22	(J) A 1998 report from the Office of the
23	Inspector General of the Department of Health

and Human Services entitled "Safeguarding

Long-Term Care Residents" recommended es-

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	tablishing a national registry of abusive long-
2	term care workers to be checked by all long-
3	term care facilities before hiring an employee.

- (2) Sense of the Senate.—It is the Sense of the Senate that Congress should pass legislation that will—
  - (A) require the Secretary of Health and Human Services to establish a national registry of abusive long-term care workers that will incorporate abuse information from all existing State nurse aide registries, and expand information included in the State registries and the national registry to include abuse information about all employees of all long-term care providers that receive funding through the medicare or medicaid programs (42 U.S.C. 1395 et seq.; 1396 et seq.);
  - (B) require all long-term care providers, before hiring a potential employee, to conduct checks of both the national registry and criminal conviction records maintained by the Federal Bureau of Investigation, and prohibit long-term care providers from hiring potential employees with relevant abuse and criminal histories;

	(C) require the Secretary of Health and
2	Human Services and the Attorney General to
3	develop an efficient system for long-term care
1	providers to use to check both the national reg-
5	istry and the criminal conviction records main-
5	tained by the Federal Bureau of Investigation
7	before hiring an employee; and

(D) ensure adequate safeguards to protect the privacy and accuracy of information regarding applicants for employment being checked through the national registry and the criminal conviction records maintained by the Federal Bureau of Investigation.

## (d) Effective Date.—

- (1) In General.—Except as provided in paragraph (2), this section and the amendments made by this section shall take effect on the date that is 6 months after the effective date of final regulations promulgated to carry out this section and such amendments.
- (2) SENSE OF THE SENATE.—Subsection (c) shall take effect on the date of enactment of this section.

1	SEC. 103. INCREASING THE NUMBER OF HEALTH CARE
2	PROFESSIONALS WITH GERIATRIC TRAINING.
3	Section 338C of the Public Health Service Act (42
4	U.S.C. 254m) is amended by adding at the end the fol-
5	lowing:
6	"(f) For purposes of this section and section 338B,
7	the term 'obligated service', with respect to an individual
8	who has entered into a written contract with the Secretary
9	under section 338B, includes any period in which the indi-
10	vidual is enrolled and participating in an accredited (as
11	determined by the Secretary) educational program that
12	provides geriatric training. Upon the completion of such
13	training, such individual, after consultation with the Sec-
14	retary, shall provide geriatric services as appropriate dur-
15	ing the remainder of such individual's period of obligated
16	service.".
17	SEC. 104. SUPPORTING THE LONG-TERM CARE OMBUDS-
18	MAN PROGRAM.
19	Section 712(h) of the Older Americans Act of 1965
20	(42 U.S.C. 3058g(h)) is amended—
21	(1) in paragraph (8), by striking "; and and
22	inserting a semicolon;
23	(2) in paragraph (9), by striking the period and
24	inserting "; and; and
25	(3) by adding at the end the following:

- 1 "(10) make grants, in consultation with the Di-2 rector of the Office of Elder Justice in the Department of Health and Human Services and the Direc-3 tor of the Office of Elder Justice in the Department 5 of Justice, to eligible entities with relevant expertise 6 and experience to conduct evaluations and pilot 7 studies relating to various programs and methods 8 carried out by the Office of the State Long-Term 9 Care Ombudsman or a local Ombudsman entity 10 under section 307(a)(9) or this chapter, or to pro-11 vide support (such as an ombudsman resource cen-12 ter).".
- 13 SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC-
- 14 TIVE SERVICES.
- 15 (a) IN GENERAL.—Part A of title XI of the Social
- 16 Security Act (42 U.S.C. 1301 et seq.) is amended by add-
- 17 ing at the end the following:
- 18 "OFFICE OF ADULT PROTECTIVE SERVICES
- 19 "Sec. 1150A. (a) In General.—There is estab-
- 20 lished within the Department of Health and Human Serv-
- 21 ices, within the Administration on Children and Families,
- 22 the Office of Adult Protective Services (in this section re-
- 23 ferred to as the 'Office'). The Office shall be headed by
- 24 a Director, who shall be appointed by the Secretary.
- 25 "(b) Duties.—The Office shall—

1	"(1) provide necessary funding and support to
2	State and local adult protective services offices that
3	investigate reports of abuse, neglect, and exploi-
4	tation of elders;
5	"(2) annually collect and disseminate data re-
6	lating to the abuse, exploitation, and neglect of el-
7	derly individuals in coordination with the Centers for
8	Disease Control and Prevention efforts to collect na-
9	tional data under section 2221(b);
10	"(3) develop and disseminate best practices re-
11	garding, and provide training on, carrying out pro-
12	tective services for elders;
13	"(4) in conjunction with the necessary experts,
14	conduct research related to the provision of such
15	protective services;
16	"(5) provide technical assistance to States and
17	other entities that provide or fund the provision of
18	such protective services, including through grants
19	made under title XX;
20	"(6) participate in the Intra-Agency Elder Jus-
21	tice Steering Committee established under section
22	2212; and
23	"(7) coordinate activities with the Office of
24	Elder Justice established under section 2211 and

1	with other Federal and State agencies that have re-
2	sponsibility for issues related to elder justice.
3	"(c) APPROPRIATIONS.—There are appropriated such
4	sums as may be necessary to carry out this section.".
5	(b) Effective Date.—The amendments made by
6	this section take effect 90 days after the date of enactment
7	of the Elder Justice Act.
8	SEC. 106. ASSURING SAFETY OF RESIDENTS WHEN NURS-
9	ING FACILITIES CLOSE.
10	(a) Medicare.—Section 1819(c)(2) of the Social Se-
11	curity Act (42 U.S.C. 1395i-3(c)(2)) is amended by add-
12	ing at the end the following:
13	"(D) NOTIFICATION OF FACILITY CLO-
14	SURE.—
15	"(i) In general.—A skilled nursing
16	facility shall—
17	"(I) submit to the Secretary and
18	the appropriate State regulatory agen-
19	cy written notification of an impend-
20	ing closure not later than the date
21	that is 60 days prior to the date of
22	such closure;
23	"(II) include in the notice a plan
24	for the transfer and adequate reloca-
25	tion of the residents prior to closure.

1	including assurances that residents
2	will not be transferred to facilities
3	providing substandard care for which
4	administrative or law enforcement ac-
5	tion is pending; and
6	"(III) not later than 10 days
7	after the facility closure, submit to the
8	Secretary and the appropriate State
9	agency information identifying where
10	residents of the closed facility were
11	transferred and on what date.
12	"(ii) Sanctions.—Any person owning
13	a skilled nursing facility that fails to com-
14	ply with the requirements of clause (i)
15	shall be subject to—
16	"(I) a civil monetary penalty of
17	up to \$1,000,000;
18	"(II) exclusion from participation
19	in the programs under this Act (in ac-
20	cordance with the procedures of sec-
21	tion 1128); and
22	"(III) any other applicable civil
23	monetary penalties and assessments.
24	"(iii) Procedure.—A civil monetary
25	penalty or assessment authorized under

1	clause (ii) shall be imposed against a per-
2	son in the same manner as a civil mone-
3	tary penalty, assessment, or exclusion is
4	imposed under section 1128A.".
5	(b) Medicaid.—Section 1919(c)(2) of the Social Se-
6	curity Act (42 U.S.C. 1396r(c)(2)) is amended by adding
7	at the end the following:
8	"(G) NOTIFICATION OF FACILITY CLO-
9	SURE.—
10	"(i) In general.—A nursing facility
11	shall—
12	"(I) submit to the Secretary and
13	the appropriate State regulatory agen-
14	cy written notification of an impend-
15	ing closure not later than the date
16	that is 60 days prior to the date of
17	such closure;
18	"(II) include in the notice a plan
19	for the transfer and adequate reloca-
20	tion of the residents prior to closure,
21	including assurances that residents
22	will not be transferred to facilities
23	providing substandard care for which
24	administrative or law enforcement ac-
25	tion is pending; and

1	"(III) not later than 10 days
2	after the facility closure submit to the
3	Secretary and the appropriate State
4	agency information identifying where
5	residents of the closed facility were
6	transferred and on what date.
7	"(ii) Sanctions.—Any person owning
8	a nursing facility that fails to comply with
9	the requirements of clause (i) shall be sub-
10	ject to—
11	"(I) a civil monetary penalty of
12	up to \$1,000,000;
13	"(II) exclusion from participation
14	in the programs under this Act (in ac-
15	cordance with the procedures of sec-
16	tion 1128); and
17	"(III) any other applicable civil
18	monetary penalties and assessments.
19	"(iii) Procedure.—A civil monetary
20	penalty or assessment authorized under
21	clause (ii) shall be imposed against a per-
22	son in the same manner as a civil mone-
23	tary penalty, assessment, or exclusion is
24	imposed under section 1128A.".

1	(c) Regulations.—The Secretary, after consulting
2	with the Attorney General, shall issue regulations to carry
3	out this section.
4	TITLE II—DEPARTMENT OF
5	JUSTICE
6	SEC. 201. DEFINITIONS; RULE.
7	(a) Definitions.—In this title the terms "abuse",
8	"elder", "elder justice", "exploitation", "fiduciary",
9	"grant", "granting authority", "guardianship", "know-
10	ingly", "law enforcement", "neglect", "serious bodily in-
11	jury", "social", "State", and "vulnerable adult" have the
12	meanings given such terms in title XXII of the Social Se-
13	curity Act.
14	(b) Rule.—The Attorney General may determine, in
15	an appropriate case, that a provision of this title that ap-
16	plies to elders also applies to vulnerable adults.
17	SEC. 202. MODEL STATE LAWS AND PRACTICES.
18	(a) In General.—The Attorney General, after con-
19	sultation with the Secretary of Health and Human Serv-
20	ices, shall—
21	(1) conduct a study and prepare a report of the
22	findings of that study of State laws and practices re-
23	lating to elder abuse, neglect, and exploitation and
24	provide such report or periodic reports to the Elder
25	Justice Resource Center established under section

1	2221 of the Social Security Act, to be made avail-
2	able to the public; and
3	(2) not later than 2 years after the date of en-
4	actment of this Act, submit to the Chairman and
5	Ranking Member of the Special Committee on Aging
6	of the Senate, and the Speaker and Minority leader
7	of the House of Representatives a report that—
8	(A) provides recommendations on a com-
9	prehensive description and comparative analysis
10	of the State laws and practices; and
11	(B) provides recommended models for
12	State laws and practices based on an analysis
13	of the most effective State laws and practices,
14	including recommendations with respect to the
15	definitions referred to in subsection $(b)(1)$ .
16	(b) STATE LAWS AND PRACTICES.—The Attorney
17	General shall examine State laws and practices under sub-
18	section (a) on issues including—
19	(1) definitions of "elder", "abuse", "neglect",
20	and "exploitation", and related terms;
21	(2) mandatory reporting laws, with respect to—
22	(A) who is a mandated reporter;
23	(B) to whom must they report and within
24	what timeframe; and
25	(C) any consequences for nonreporting:

1	(3) evidentiary, procedural, sentencing, choice
2	of remedies, and data retention issues relating to
3	pursuing cases relating to elder abuse, neglect, and
4	exploitation;
5	(4) laws requiring immediate reporting of all
6	nursing home deaths to the county coroner or to
7	some other individual or entity;
8	(5) fiduciary laws, including guardianship and
9	power of attorney laws;
10	(6) laws that permit or encourage banks and
11	bank employees to prevent and report suspected
12	elder abuse, neglect, and exploitation;
13	(7) laws that may impede research on elder
14	abuse, neglect, and exploitation;
15	(8) practices relating to the enforcement of laws
16	relating to elder abuse, neglect, and exploitation; and
17	(9) practices relating to other aspects of elder
18	justice.
19	SEC. 203. OFFICE OF ELDER JUSTICE OF THE DEPARTMENT
20	OF JUSTICE.
21	(a) Establishment.—There is established within
22	the Department of Justice under the Assistant Attorney
23	General, Office of Justice Programs, an Office of Elder
24	Justice.
25	(b) Director.—

1	(1) Appointment.—The President, with the
2	advice and consent of the Senate, shall appoint a Di-
3	rector of the Office of Elder Justice, from among in-
4	dividuals with experience and expertise in elder jus-
5	tice issues, to manage the Office of Elder Justice es-
6	tablished under this section.
7	(2) Duties.—The Director of the Office of
8	Elder Justice shall—
9	(A)(i) develop objectives, priorities, policy,
10	and a long-term plan for elder justice programs
11	and activities relating to prevention, detection,
12	training, treatment, evaluation, intervention, re-
13	search, and improvement of the elder justice
14	system in the United States;
15	(ii) implement the overall policy and a
16	strategy to carry out the plan described in
17	clause (i); and
18	(iii) hire personnel to assist the director in
19	carrying out the policy, program, and adminis-
20	trative activities related to the duties under
21	clauses (i) and (ii);
22	(B) provide advice to the Attorney General
23	on elder justice issues; and
24	(C) coordinate activities with the Senior
25	Counsel on Elder Justice.

1	(3) Reporting Relationship.—The Director
2	of the Office of Elder Justice shall have the same
3	reporting relationship with the Attorney General and
4	the Assistant Attorney General, Office of Justice
5	Programs, as the directors of the other offices head-
6	ed by presidential appointees within the Office of
7	Justice Programs.
8	(4) Compensation.—The Director shall be
9	compensated at a rate that shall not exceed the rate
10	established for level I of the Executive Schedule
11	under section 5312 of title 5, United States Code.
12	(c) Senior Counsel.—
13	(1) Appointment.—The Attorney General
14	shall appoint a Senior Counsel on Elder Justice,
15	from among individuals with experience and exper-
16	tise in elder justice issues.
17	(2) Duties.—The Senior Counsel on Elder
18	Justice shall—
19	(A) coordinate elder justice activities
20	among—
21	(i) the Office of Elder Justice;
22	(ii) other offices (including bureaus)
23	within the Office of Justice Programs that
24	are involved with elder justice issues:

1	(iii) litigating divisions with cases re-
2	lating to elder justice matters;
3	(iv) the Executive Office of United
4	States Attorneys and the United States
5	Attorneys' offices; and
6	(v) any other office or division of the
7	Department of Justice that the Attorney
8	General considers appropriate for such co-
9	ordination; and
10	(B) provide advice to the Attorney General
11	on elder justice issues.
12	(3) Location.—The Senior Counsel on Elder
13	Justice shall be located in—
14	(A) the Office of the Attorney General;
15	(B) the Office of the Deputy Attorney
16	General; or
17	(C) the Office of the Associate Attorney
18	General.
19	(4) Position.—The position of the Senior
20	Counsel on Elder Justice shall be a Senior Executive
21	Service position, as defined in section 3132 of title
22	5, United States Code.
23	(5) STAFF.—The Senior Counsel on Elder Jus-
24	tice may appoint and terminate 1 full-time employee
25	to enable the Senior Counsel to perform the duties

- described in paragraph (2). The Senior Counsel on
- 2 Elder Justice may fix the compensation of the em-
- 3 ployee in accord with chapter 51 and subchapter III
- 4 of chapter 53 of title 5, United States Code, relating
- 5 to classification of positions and General Schedule
- 6 pay rates.
- 7 (6) Relation to other law.—The positions
- 8 described in paragraphs (4) and (5), and the salary
- 9 for the positions, shall be in addition to the total
- number of positions and the total amount of salary
- provided for in Public Law 107–77.
- 12 SEC. 204. GRANTS UNDER THE SOCIAL SECURITY ACT.
- 13 The Attorney General is authorized to award grants
- 14 under subsections (a), (c)(1), (c)(2), (d), (e)(1), (f), (h),
- 15 and (i) of section 2222 and under section 2224 of the So-
- 16 cial Security Act in accordance with such subsections.
- 17 SEC. 205. VICTIM ADVOCACY GRANTS.
- (a) Grants Authorized.—The Attorney General,
- 19 after consultation with the Secretary of Health and
- 20 Human Services, may award grants to eligible entities to
- 21 study the special needs of victims of elder abuse, neglect,
- 22 and exploitation.
- (b) AUTHORIZED ACTIVITIES.—Funds awarded pur-
- 24 suant to subsection (a) shall be used for pilot programs
- 25 that develop programs, provide training to health care, so-

- 1 cial and protective services providers, law enforcement, fi-
- 2 duciaries including guardians, judges and court personnel,
- 3 and victim advocates, and examine special approaches de-
- 4 signed to meet the needs of victims of elder abuse, neglect,
- 5 and exploitation.

## 6 SEC. 206. SUPPORTING LOCAL PROSECUTORS IN ELDER

## 7 **JUSTICE MATTERS.**

- 8 (a) Grant Authorized.—The Attorney General,
- 9 after consultation with the Director of Office of Elder Jus-
- 10 tice in the Department of Health and Human Services,
- 11 shall award grants to provide training, technical assist-
- 12 ance, policy development, multidisciplinary coordination,
- 13 and other types of support to local prosecutors, handling
- 14 elder justice-related cases, including the funding of spe-
- 15 cially designated elder justice positions or units, or fund-
- 16 ing the creation of a Center for the Prosecution of Elder
- 17 Abuse, Neglect, and Exploitation by the American Pros-
- 18 ecutor Research Institute of the National District Attor-
- 19 neys Association, or other similarly situated entity to ad-
- 20 vise and support local prosecutors nationwide in their pur-
- 21 suit of cases involving elder abuse, neglect, and exploi-
- 22 tation.
- 23 (b) Duties.—The Center created under subsection
- 24 (a) shall, among other things—

1	(1) collaborate with experts in elder abuse, ne-
2	glect, and exploitation;
3	(2) collaborate with the Advisory Board created
4	by section 2214 of the Social Security Act; and
5	(3) provide local prosecutors and personnel as-
6	sisting such prosecutors with training, technical as-
7	sistance, multidisciplinary teams and input, in the
8	handling, prevention and prosecution of, and special
9	circumstances surrounding elder abuse, neglect, and
10	exploitation.
11	SEC. 207. SUPPORTING STATE PROSECUTORS IN ELDER
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	JUSTICE MATTERS.
12 13	JUSTICE MATTERS.  (a) In General.—The Attorney General shall, after
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12 13	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human
12 13 14 15	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human
12 13 14	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical as-
12 13 14 15 16	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical assistance, multidisciplinary coordination, policy develop-
12 13 14 15 16 17	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical assistance, multidisciplinary coordination, policy development, and other types of support to State prosecutors, in-
12 13 14 15 16 17	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical assistance, multidisciplinary coordination, policy development, and other types of support to State prosecutors, including employees of State Attorneys General and Med-
12 13 14 15 16 17 18	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical assistance, multidisciplinary coordination, policy development, and other types of support to State prosecutors, including employees of State Attorneys General and Medicaid Fraud Control Units, handling elder justice-related
12 13 14 15 16 17 18 19 20	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical assistance, multidisciplinary coordination, policy development, and other types of support to State prosecutors, including employees of State Attorneys General and Medicaid Fraud Control Units, handling elder justice-related matters.
12 13 14 15 16 17 18 19 20 21	(a) In General.—The Attorney General shall, after consultation with the Secretary of Health and Human Services, award grants to provide training, technical assistance, multidisciplinary coordination, policy development, and other types of support to State prosecutors, including employees of State Attorneys General and Medicaid Fraud Control Units, handling elder justice-related matters.  (b) Creating Specialized Positions.—Grants

1	(2) the creation of a position to coordinate elder
2	justice-related cases, training, technical assistance,
3	and policy development for State prosecutors, by the
4	National Association of Attorneys General (NAAG)
5	or other similarly situated entity.
6	SEC. 208. SUPPORTING FEDERAL CASES INVOLVING ELDER
7	JUSTICE.
8	(a) Support and Assistance.—
9	(1) IN GENERAL.—The Attorney General shall
10	support cases relating to elder justice.
11	(2) Additional Staff.—The Attorney General
12	shall have additional Federal prosecutors and make
13	funding available to Federal prosecutors to hire
14	nurse-investigators or other experts needed to iden-
15	tify, assist with, or pursue cases relating to elder
16	justice.
17	(3) RESOURCE GROUP.—The Attorney General
18	may fund through the Executive Office of United
19	States Attorneys for a Resource Group to assist
20	prosecutors throughout the Nation in pursuing fail-
21	ure of care and other cases relating to elder justice
22	matters.
23	(b) Office of Inspector General.—The Office of
24	Inspector General of the Department of Health and
25	Human Services shall hire nurse investigators and other

1	experts to investigate and pursue failure of care allega-
2	tions.
3	SEC. 209. COMMUNITY POLICING.
4	(a) Grant Authorized.—The Attorney General,
5	after consultation with the Secretary of the Department
6	of Health and Human Services, shall establish a grant
7	program to develop community policing and other law en-
8	forcement efforts to make communities safer for elders liv-
9	ing in all settings.
10	(b) Special Elder Units.—The Attorney General,
11	after consultation with the Secretary of Health and
12	Human Services, shall establish a grant program to sup-
13	port—
14	(1) special elder units and officers;
15	(2) in rural areas with fewer law enforcement
16	personnel, a specially trained elder officer;
17	(3) programs, including the Alzheimer Associa-
18	tion's "Safe Return Program" or other similar pro-
19	gram; and
20	(4) training, technical assistance, policy devel-
2.1	opment multidisciplinary coordination and other

support and programs relating to elder justice.

1	SEC. 210. SUPPORTING LAW ENFORCEMENT IN ELDER JUS-
2	TICE MATTERS.
3	The Attorney General shall, after consultation with
4	the Secretary of Health and Human Services, award
5	grants to provide training, technical assistance, multidisci-
6	plinary coordination, policy development, and other types
7	of support to police, sheriffs, detectives, public safety offi-
8	cers, corrections personnel, and other front line law en-
9	forcement responders who handle elder justice-related
10	matters, to fund specially designated elder justice posi-
11	tions or units, designed to support front line law enforce-
12	ment in elder justice matters.
13	SEC. 211. EVALUATIONS.
14	(a) Grants.—
15	(1) In general.—In making a grant under a
16	provision of this title (other than this section), the
17	granting authority shall—
18	(A) require the recipient of the grant to—
19	(i) reserve a portion of the funds
20	made available through the grant; and
21	(ii) use the reserved funds to conduct
22	an evaluation of the other activities carried
23	out through the grant; or
24	(B)(i) reserve a portion of the funds avail-
25	able for the grant; and

1	(ii) use the reserved funds to provide as-
2	sistance to an eligible entity to conduct an eval-
3	uation of the activities carried out through the
4	grant.
5	(2) Use of funds.—A recipient of a grant de-
6	scribed in paragraph (1)(A), or assistance described
7	in paragraph (1)(B)(ii), shall use the funds made
8	available through the grant, or the assistance, re-
9	spectively, to conduct a validated evaluation of the
10	effectiveness of the activities described in subpara-
11	graph (A) or (B), respectively, of paragraph (1).
12	(3) Applications.—
13	(A) Submission.—
14	(i) Grants for projects con-
15	TAINING EVALUATIONS.—To be eligible to
16	receive a grant for which the granting au-
17	thority requires the reservation described
18	in paragraph (1)(A)(i), an entity shall in-
19	clude a proposal for the evaluation in the
20	application submitted for the grant.
21	(ii) Assistance for evaluations.—
22	To be eligible to receive assistance under
23	paragraph (1)(B)(ii), an entity shall sub-
24	mit an application to the granting author-

ity at such time, in such manner, and con-

taining such information as the granting
authority may require, including a proposal
for the evaluation.

(B) REVIEW AND ASSISTANCE.—An employee of the Department of Justice, after consultation with an employee of the Department of Health and Human Services and a nongovernmental member of the advisory board established under section 2214 of the Social Security Act, with expertise in evaluation methodology shall review each proposal described in clause (i) or (ii) of subparagraph (A), and determine whether the methodology described in the proposal is adequate to gather meaningful information. If the reviewers determine that the methodology is inadequate, they shall recommend that the granting authority deny the application for the grant described in subparagraph (A)(i), or the assistance described in subparagraph (B)(ii), as appropriate, or make recommendations for how the application should be amended. If the granting authority denies the application on the basis of the proposal, the granting authority shall inform the applicant why the application was denied, and offer as-

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1	sistance to the applicant in modifying the pro-
2	posal.
3	(b) Other Grants.—The granting authority shall
4	make grants to appropriate entities to conduct validated
5	evaluations of activities, to reduce elder abuse, neglect,
6	and exploitation, that are not funded under this title.
7	(c) Condition of Participation.—As a condition
8	of participation in any grant under this title, individuals,
9	facilities, and other entities shall agree to be subject to
10	the provisions of section 571 of title 18, United States
11	Code, as added by this Act.
12	SEC. 212. AUTHORIZATION OF APPROPRIATIONS.
13	There are authorized to be appropriated such sums
14	as are necessary for fiscal years 2004 through 2010 to
15	carry out this title.
16	SEC. 213. CAUSE OF ACTION FOR ELDER ABUSE AND NE-
17	GLECT.
18	(a) In General.—Part I of title 18, United States
19	Code, is amended by adding after chapter 27 the fol-
20	lowing:
21	"CHAPTER 28—ELDER ABUSE AND
22	NEGLECT

"Sec.

## $23\,$ "§ 571. Harm to residents of nursing facilities

24 "(a) Definitions.—In this section:

<sup>&</sup>quot;571. Harm to residents of nursing facilities.

1	"(1) Entity.—The term 'entity' means—
2	"(A) any nursing facility (including facili-
3	ties that do not exclusively provide nursing
4	care);
5	"(B) any entity that manages a nursing
6	facility; or
7	"(C) any entity that owns, directly or indi-
8	rectly, a controlling interest or a 50 percent or
9	greater interest in 1 or more nursing facilities.
10	"(2) Neglect.—The term 'neglect' means the
11	failure of a caregiver (as defined in section 2201 of
12	the Social Security Act) to provide the goods or
13	services that are necessary to avoid physical harm,
14	disability, mental anguish, or mental illness.
15	"(3) Nursing facility.—The term 'nursing
16	facility' means both a nursing facility (as defined in
17	section 1919(a) of the Social Security Act) and a
18	skilled nursing facility as defined in section 1819(a)
19	of the Social Security Act (42 U.S.C. 1395i-3(a).
20	"(4) Person.—The term 'person' has the same
21	meaning as in section 921(a)(1) of this title.
22	"(b) Offense.—
23	"(1) In general.—It shall be unlawful for any
24	person or entity to, with the intent to cause injury
25	or with reckless disregard for the safety of human

1	life, act or fail to act, if such act or omission results
2	in—
3	"(A) serious bodily injury to 1 or more
4	residents of a nursing facility; and
5	"(B) abuse or neglect of an additional 2 or
6	more residents of the same nursing facility.
7	"(2) Penalty for individual.—Any indi-
8	vidual who violates paragraph (1) shall be—
9	"(A) imprisoned for not more than 20
10	years and, if death results, shall be imprisoned
11	for any term of years or for life; and
12	"(B) fined in accordance with section
13	3571.
14	"(3) Other penalty.—Any entity or person,
15	other than an individual, that violates paragraph (1)
16	shall be fined not more than \$3,000,000 per nursing
17	facility involved.".
18	(b) Health Care Offense.—Section 24(a)(1) of
19	title 18, United States Code, is amended by inserting
20	"571," before "669,".
21	(c) Technical and Conforming Amendment.—
22	The table of chapters for part I of title 18, United States
23	Code, is amended by inserting after the item relating to
24	chapter 27 the following:
	"28 Fldon Abuse and Neglect 571"

1	SEC. 214. CIVIL ACTIONS FOR ELDER ABUSE AND NEGLECT.
2	(a) DEFINITIONS.—In this section:
3	(1) Entity.—
4	(A) IN GENERAL.—The term "entity"
5	means—
6	(i) any nursing facility (including fa-
7	cilities that do not exclusively provide nurs-
8	ing care);
9	(ii) any entity that manages a nursing
10	facility; or
11	(iii) any entity that owns, directly or
12	indirectly, a controlling interest or a 50
13	percent or greater interest in 1 or more
14	nursing facilities.
15	(B) Additional entities.—The term
16	shall include States, localities, and political sub-
17	divisions thereof.
18	(2) Neglect.—The term "neglect" means the
19	failure of a caregiver (as defined in section 2201 of
20	the Social Security Act, as added by this Act) to
21	provide the goods or services that are necessary to
22	avoid physical harm, disability, mental anguish, or
23	mental illness.
24	(3) Nursing facility.—The term "nursing
25	facility" means both a nursing facility (as defined in
26	section 1919(a) of the Social Security Act (42

- U.S.C. 1396r(a))) and a skilled nursing facility as
  defined in section 1819(a) of the Social Security
  Act.
- 4 (4) PERSON.—The term "person" has the same 5 meaning as in section 921(a)(1) of title 18, United 6 States Code.
- 7 (5) OTHER TERMS.—The terms "abuse",
  8 "State", and "serious bodily injury" shall have the
  9 meanings given those terms in section 2201 of the
  10 Social Security Act.
- 11 (b) CIVIL ACTIONS BROUGHT BY THE ATTORNEY 12 GENERAL.—
- 13 (1) In General.—The Attorney General may 14 bring an action under this subsection against any 15 person or entity that knowingly, or in reckless dis-16 regard for the safety of human life, acts or fails to 17 act, if such act or omission results in serious bodily 18 injury to 1 or more residents of a nursing facility 19 and in abuse or neglect of an additional 2 or more 20 residents of the same nursing facility.
  - (2) CIVIL PENALTY.—A person or entity that acts or fails to act as described in paragraph (1) shall be liable to the United States for a civil penalty of—

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1	(A) in the case of an individual (other than
2	an owner, operator, officer, or manager of such
3	a nursing facility, such as a nurse or a certified
4	nurse's aide) up to \$50,000 for each violation
5	of this subsection;
6	(B) in the case of an individual who is an
7	owner, operator, officer, or manager of such a
8	nursing facility, up to \$500,000 for each viola-
9	tion of this subsection;
10	(C) in the case of a violation of this sub-
11	section involving a single nursing facility, that
12	facility, or its management company, up to
13	\$3,000,000 for that facility for such violation;
14	and
15	(D) in the case of a violation of this sub-
16	section at 2 or more nursing facilities with com-
17	mon ownership or under common management,
18	up to \$6,000,000 for each entity that owns
19	such facilities where there were such violations.
20	The amount shall be set by the district court, de-
21	pending on the number of residents who suffered
22	abuse or neglect, the severity of the injury to resi-
23	dents relating to abuse or neglect, and the number
24	of resident deaths relating to abuse or neglect at the

facilities in violation of this subsection.

(3) Other appropriate relief.—If the Attorney General has reason to believe that a person or entity is engaging in or is about to engage in an act or omission that results in or has the potential for resulting in serious bodily injury to 1 or more residents of a nursing facility and in abuse or neglect of an additional 2 or more residents of the same nursing facility, the Attorney General may petition an appropriate United States district court for appropriate equitable and declaratory relief to eliminate the circumstances giving rise to the actual or potential harm.

## (3) Procedures.—

- (A) IN GENERAL.—A subpoena requiring the attendance of a witness at a trial or hearing conducted under this subsection may be served at any place in the United States.
- (B) LIMITATION.—An action brought under paragraph (1) may not be brought more than 6 years after the date on which the violation of this subsection occurred, except that the time for filing is tolled during the period when the right of action was not known and reasonably could not have been known by an official

1	of the United States charged with responsibility
2	to act in the circumstances.

- (C) STANDARD OF PROOF.—The United States shall be required to prove all actions under this subsection by a preponderance of the evidence.
- (D) CIVIL INVESTIGATIVE DEMAND PROCE-DURES.—The civil investigative demand procedures set forth in The Antitrust Civil Process Act (15 U.S.C. 1511 et seq.) may be used in investigations and actions pursued under this subsection.
- 13 (d) Relationship to Other Laws.—This section 14 is not intended to supplant or otherwise bar any existing 15 equitable, common law, or criminal or civil statutory rem-16 edies possessed by the United States, including under the 17 False Claims Act (31 U.S.C. 33729–3733). The Federal 18 Rules of Civil Procedure shall apply to actions brought 19 under subsection (b).
- 20 (e) No Private Cause of Action.—Nothing in this 21 title creates a private cause of action or in any other way 22 increases the liability of any person under any other law.

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## 1 TITLE III—TAX PROVISIONS

2	SEC. 301. LONG-TERM CARE FACILITY WORKER EMPLOY-
3	MENT TAX CREDIT.
4	(a) Work Opportunity Tax Credit.—
5	(1) IN GENERAL.—Section 51(d)(1) of the In-
6	ternal Revenue Code of 1986 (relating to members
7	of targeted groups) is amended by striking "or" at
8	the end of subparagraph (G), by striking the period
9	at the end of subparagraph (H) and inserting ", or",
10	and by adding at the end the following:
11	"(I) a qualified long-term care facility
12	worker.".
13	(2) Qualified long-term care facility
14	WORKER.—Section 51(d) of such Code is amended
15	by redesignating paragraphs (10) through (12) as
16	paragraphs (11) through (13), respectively, and by
17	inserting after paragraph (9) the following:
18	"(10) Qualified long-term care facility
19	WORKER.—The term 'qualified long-term care facil-
20	ity worker' means any individual who—
21	"(A) is hired by a long-term care facility
22	(as defined in section 2201 of the Social Secu-
23	rity Act, and
24	"(B) is certified by the designated local
25	agency as being qualified to provide long-term

- 1 care (as defined in section 2201 of such Act) at
- 2 such facility.".
- 3 (b) Effective Date.—The amendments made by
- 4 this section shall apply to individuals who begin work for
- 5 the employer after the date of enactment of this Act.

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